



CITY OF PLATTEVILLE, WISCONSIN

FINANCIAL STATEMENTS Including Independent Auditor's Report As of and for the year ended December 31, 2020

> Johnson Block and Company, Inc. Certified Public Accountants 2500 Business Park Road Mineral Point, Wisconsin 53565 (608) 987-2206

CITY OF PLATTEVILLE, WISCONSIN DECEMBER 31, 2020

TABLE OF CONTENTS

Independent Auditor's	Report	1
Management's Discus	sion and Analysis	4
Basic Financial Statem	<u>ients</u>	
Government-Wid	e Financial Statements:	
Exhibit A	-1 Statement of Net Position	14
Exhibit A	-2 Statement of Activities	16
Fund Financial St	tatements:	
Exhibit A	-3 Balance Sheet – Governmental Funds	17
Exhibit A	-4 Reconciliation of the Governmental Funds Balance Sheet with the Statement of Net Position	18
Exhibit A	-5 Statement of Revenues, Expenditures and Changes in Fund Balance -Governmental Funds	19
Exhibit A	-6 Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities	20
Exhibit A	-7 Statement of Net Position – Proprietary Funds	22
Exhibit A	-8 Statement of Revenues, Expenses and Changes in Fund Net Position -Proprietary Funds	24
Exhibit A	-9 Statement of Cash Flows – Proprietary Funds	25
Exhibit A	-10 Statement of Fiduciary Net Position	27
Exhibit A	-11 Statement of Changes in Fiduciary Net Position	
Notes to the Basic	c Financial Statements	29
Required Supplementa	ry Information:	
Exhibit B-1 Bu	dgetary Comparison Schedule for the General Fund	72
Exhibit B-2 Lo	cal Retiree Life Insurance Fund Schedules	73
Exhibit B-3 Sc	hedule of Changes in the City's Total OPEB Liability and Related Ratios	74
Exhibit B-4 Wi	sconsin Retirement System Schedules	75
Notes to the Rec	uired Supplementary Information	76
Supplementary Inform	ation:	
Exhibit C-1 Co	mbining Balance Sheet – Nonmajor Governmental Funds	78
Exhibit C-2 Co	mbining Statement of Revenues, Expenditures and Changes in Fund Balance onmajor Governmental Funds	
Schedule 1 Sch	hedule of Insurance	80
Schedule 2 Ot	her Utility Information	81



INDEPENDENT AUDITOR'S REPORT

To the City Council City of Platteville, Wisconsin

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Platteville, Wisconsin ("City"), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Page 1

JOHNSONBLOCK.COM

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 13, and the budgetary comparison information, the Local Retiree Life Insurance Fund schedules, the Schedule of Changes in the City's Total OPEB Liability and Related Ratios, and Wisconsin Retirement System schedules on pages 72 through 77, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Prior Year Summarized Information

We have previously audited the City's 2019 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information in our report dated June 22, 2020. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2019, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Other Information (Continued)

Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Platteville, Wisconsin's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

The schedules of insurance and other utility information have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we will also issue a report on out consideration of the City's internal control over financial reporting and on out tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Johnson Block & Company, Inc.

Johnson Block & Company, Inc. June 24, 2021 MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

On behalf of Platteville's management team, I am pleased to offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2020. We encourage readers to consider the information presented here in conjunction with additional information that can be found in our annual audit report issued by Johnson Block and Company, Inc. Copies may be obtained at the Municipal Building at 75 North Bonson St. or the City Web Site at www.platteville.org.

Financial Highlights

• The assets of the City of Platteville exceeded its liabilities as of December 31, 2020. The total net position of the City is categorized by investment in capital assets (i.e. land, buildings, infrastructure, machinery and equipment), net of related debt used to acquire these assets still outstanding, restricted net position (resources subject to external restrictions on how they may be used) and unrestricted net position (may be used to meet the City's ongoing obligations to citizens and creditors). Over the last two years, the following changes have occurred:

Year	Net Position*	<u>\$ Change (+/-)</u>
2020	\$68,943,634	\$ 537,289
2019	\$68,406,345	\$ 2,333,459

*see net position-pg 15

• As of December 31, 2020, the City of Platteville's governmental activities reported total current assets of \$13,617,138 (page 14, Exhibit A-1). This compares to the prior year as follows:

Year	Current Assets	<u>\$ Change (+/-)</u>
2020	\$13,617,138	\$ 192,841
2019	\$13,424,297	\$ 798,394

About 62.36 percent of this total, or \$8,491,230 represents cash and investments.

• The City's general fund balance increased by \$226,127 from 2019 to 2020. In the past 2 years, changes have been as follows:

Year	General Fund Bal.	<u>% Change (+/-)</u>
2020	\$4,560,038	5.2%
2019	\$4,333,911	(3.4%)

*Exhibit A-3, Page 17

• In 2020, the City's long-term obligations decreased by \$869,117, as compared to a decrease of \$233,169 during 2019 (page 45). General obligation bonds of \$2,435,000 and utility revenue bonds of \$1,420,000 were issued in 2020.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an overview of the City of Platteville's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. In addition, this report contains supplementary information.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Platteville's finances, in a manner similar to a private-sector business.

The *statement of net position (Exhibit A-1)* presents information on all of the City of Platteville's assets and liabilities, with the difference between the two reported as *net position (page 15)*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Platteville is improving or deteriorating.

The *statement of activities (Exhibit A-2)* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the City of Platteville that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Platteville include general government, public safety, public works, community enrichment services, and conservation and development. The business-type activities of the City of Platteville include the Water and Wastewater Utility.

The government-wide financial statements include not only the City of Platteville itself (known as the *primary government*), but also a legally separate Housing Authority for which the City of Platteville is financially accountable. Financial information for this *component unit* is reported separately from the financial information presented for the primary government itself. A separate audited financial statement report is also issued for the Housing Authority.

The government-wide financial statements can be found on pages 14-16 of this report. Supplementary information is included starting on page 78.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Platteville, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Platteville can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of Platteville maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Major categories include the General Fund, the Capital Projects Fund, and Debt Service.

The basic governmental fund financial statements can be found on pages 17-21 of this report.

Proprietary funds. Proprietary funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Platteville Water and Wastewater Utility, which is considered to be a major fund of the City of Platteville.

The basic proprietary fund financial statements can be found on pages 22-26 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Platteville's programs. The fiduciary fund maintained by the City of Platteville is the Tax Collection Fund which records the tax roll and tax collections for other taxing jurisdictions within the City of Platteville.

The basic fiduciary fund financial statements can be found on pages 27-28 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-71 of this report.

Other information. In addition to the basic financial statements and accompanying notes, *required supplementary information* presents a detailed budgetary comparison schedule for the General Fund, information on the Wisconsin Retirement System pension plan, and information on the City's OPEB plans for the Local Retiree Insurance Fund and retiree health insurance. The budgetary comparison schedules, Wisconsin Retirement System Schedules, and OPEB Schedules are on pages 72-77. The budgetary comparison schedules demonstrate compliance with the budget and complements the statement included in the basic governmental fund financial statements. The Wisconsin Retirement System, Local Retiree Life Insurance Fund, and retiree health insurance schedules present 10-year plan trend information.

The combining statements referred to earlier in connection with non-major governmental funds and other information related to the individual funds is presented immediately following the required supplementary information. Individual fund statements and schedules can be found on pages 78-79 of this report.

Government-wide Financial Analysis

Changes in net position can serve as a useful indicator of a government's financial position over time. In the case of the City of Platteville, assets and deferred outflows of resources exceeded liabilities and deferred inflow of resources by \$68,406,345 at the close of 2019, which increased to \$68,943,634 at the end of 2020.

	Government	al Activities	Business-Ty	pe Activities	Total			
	2020	2019	2020	2019	2020	2019		
Current/other assets	\$ 16,558,128	\$ 15,400,208	\$ 7,873,826	\$ 7,198,114	\$ 24,431,954	\$ 22,598,322		
Capital Assets	56,528,004	57,889,583	36,907,875	36,631,572	93,435,879	94,521,155		
Total Assets	\$ 73,086,132	\$ 73,289,791	\$ 44,781,701	\$ 43,829,686	\$117,867,833	\$117,119,477		
Deferred outflows								
of resources	\$ 2,192,337	\$ 2,604,853	\$ 516,772	\$ 500,943	\$ 2,709,109	\$ 3,105,796		
Current Liabilities Other Liabilities Total Liabilities	\$ 3,590,640 21,372,175 \$ 24,962,815	\$ 3,264,883 23,521,106 \$ 26,785,989	\$ 1,170,001 15,463,032 \$ 16,633,033	\$ 1,256,488 15,167,092 \$ 16,423,580	\$ 4,760,641 36,835,207 \$ 41,595,848	\$ 4,521,371 38,688,198 \$ 43,209,569		
	\$ 21,902,015	φ 20,705,909	φ 10,055,055	\$ 10,125,500	φ 11,555,010	φ 15,207,507		
Deferred inflows of resources	\$ 9,563,701	\$ 8,328,891	\$ 473,759	\$ 280,468	\$ 10,037,460	\$ 8,609,359		
Net Position: Net investment								
In capital assets	\$ 36,923,102	\$ 37,582,134	\$ 21,355,461	\$ 21,747,892	\$ 58,278,563	\$ 59,330,026		
Restricted	3,209,131	2,925,181	4,727,183	4,359,114	7,936,314	7,284,295		
Unrestricted	619,720	272,449	2,109,037	1,519,575	2,728,757	1,792,024		
Total Net Position	\$ 40,751,953	\$ 40,779,764	\$ 28,191,681	\$ 27,626,581	\$ 68,943,634	\$ 68,406,345		

TABLE 1:CITY OF PLATTEVILLE'S NET POSITION

Source: Rows 1-3 Exhibit A-1 page 14, Rows 4-6 page 15, Rows 7-10 page 15

The largest portion of the City of Platteville's net position reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment) less any related outstanding debt against those assets (approximately 85 percent). The City uses these capital assets to provide services to citizens; subsequently these assets are not available for future spending. Although Platteville's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must come from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of Platteville's net position (approximately 12 percent) represents resources that are subject to external restrictions on how they may be used. Any remaining balance of unrestricted net position may be used to meet the City's ongoing obligations to citizens and creditors.

Governmental Activities. Governmental activities have the potential to increase or decrease the City's net position during the course of the year. The following chart establishes baseline numbers for comparison in future years.

	Governmenta	al Activities	Business-Ty	pe Activities	Total		
	2020	2019	2020	2019	2020	2019	
Revenues							
Program Revenues							
Charges for Service	\$ 1,310,607	\$ 1,376,998	\$ 4,675,675	\$ 4,847,604	\$ 5,986,282	\$ 6,224,602	
Operating grants							
and contributions	2,311,447	1,948,214			2,311,447	1,948,214	
Capital grants							
and contributions	88,302	2,410,209	53,450		141,752	2,410,209	
Property taxes	6,670,553	6,535,387			6,670,553	6,535,387	
Other taxes	223,379	284,851			223,379	284,851	
Intergovernmental							
rev's not restricted							
to specific programs	2,644,819	2,622,233			2,644,819	2,622,233	
Investment income	81,116	190,051	45,344	151,782	126,460	341,833	
Other	(134,989)	(162,169)	18,753	12,085	(116,236)	(150,084)	
Total revenues	13,195,234	15,205,774	4,793,222	5,011,471	17,988,456	20,217,245	
Expenses							
General Gov't	1,447,421	1,247,365			1,447,421	1,247,365	
Public safety	3,549,055	3,752,551			3,549,055	3,752,551	
Public works	5,006,636	5,027,021			5,006,636	5,027,021	
Hlth & Hum Serv.	124,682	154,023			124,682	154,023	
Leisure Activities	2,108,800	2,355,433			2,108,800	2,355,433	
Conservation and							
Development	721,272	980,565			721,272	980,565	
Interest and Fiscal							
Charges	693,853	701,186			693,853	701,186	
Water and Sewer			3,799,448	3,665,642	3,799,448	3,665,642	
Total expenses	13,651,719	14,218,144	3,799,448	3,665,642	17,451,167	17,883,786	
Incr.(Decr.) in net							
position before Transfers	(456,485)	987,630	993,774	1,345,829	537,289	2,333,459	
Transfers	428,674	421,440	(428,674)	(421,440)			
Incr.(Decr.) in net							
position	(27,811)	1,409,070	565,100	924,389	537,289	2,333,459	
Net position – beginning							
of year	40,779,764	39,370,694	27,626,581	26,702,192	68,406,345	66,072,886	
Net position – end of year	\$ 40,751,953	\$ 40,779,764	\$ 28,191,681	\$ 27,626,581	\$ 68,943,634	\$ 68,406,345	
Source: Exhibit A 2 Page			, - ,	, ,	, ,- •	, ,	

TABLE 2: CITY OF PLATTEVILLE'S PRIMARY GOVERNMENT STATEMENT OF ACTIVITIES

Source: Exhibit A-2, Page $\overline{16}$

General Government increased by approximately \$200,056, or 16% from 2019. Public Safety expenses decreased by approximately \$203,496, or 5% from 2019. Public works expenditures decreased by approximately \$20,385, or .4% from 2019. Health and Human Services expenses decreased by \$29,341, or 19% from 2019. Leisure expenses decreased by \$246,633, or 10% from 2019. Conservation and development expenses decreased by approximately \$259,193, or 26% from 2019.

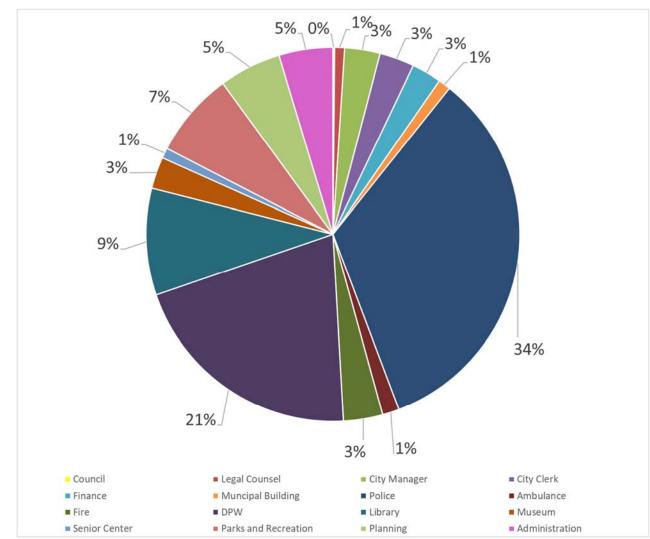


Figure 1: Municipal Expenditures by Major Department as a Percentage Share of Total 2020 Budget

Source: City of Platteville 2020 Budget

In recent years, property taxes have been the largest revenue source for governmental activities, with state shared revenue providing the second largest funding source. Property taxes accounted for approximately 43.0% of total revenues in 2019, and 50.6% in 2020.

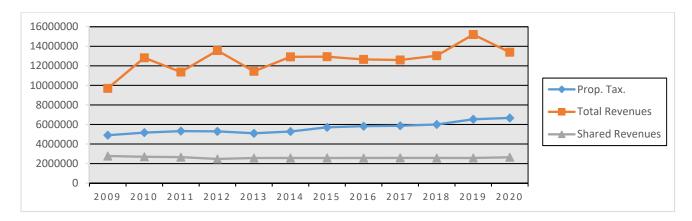
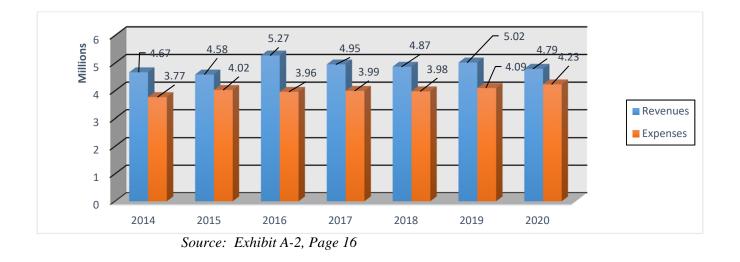
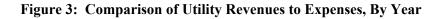


Figure 2: Property Tax Revenue as Compared to Total Revenue

Business-type activities (Proprietary Funds).

In 2020, net position in the proprietary funds increased by \$565,100. This compares to a \$924,389 increase in 2019. Major water and sewer line replacements and improvements and upgrades to the utility's facilities increased net position. The Platteville Water and Wastewater Utility is fairly unique in that it is a combined utility. While rates are established separately for water and sewer, revenues and expenses are combined into a single operating unit. Rates are monitored and set according to the policies of the Wisconsin Public Service Commission. In 2020, the PSC approved deregulation of the Wastewater Utility. A sewer rate increase took effect on August 15, 2016. The last time the PSC allowed a water rate increase was on January 15, 2013.





As shown on the following chart, the revenues of the Platteville Water and Wastewater Utility consisted primarily of charges for services (operating revenues). Any investment income and miscellaneous revenues are not identified specifically to an individual program but to the fund as a whole.

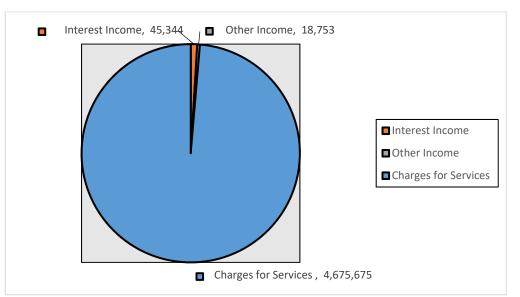


Figure 4: Revenues by Source - Business-type Activities

Source: Exhibit A-2, Page 16

Financial Analysis of the Government's Funds

As noted earlier, the City of Platteville uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

Governmental funds. The focus of the City of Platteville's *governmental funds* is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of Platteville's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Please note that major funds may change from year to year depending on whether the fund meets the definition of major fund for the year or established by governmental standards.

Over the last 2 years, the governmental funds have reported the following balances (*Exhibit A-5, page 19*):

Year	Governmental Fund Balance as of year-end	<u> \$ Change (+/-)</u>
2020	\$5,676,399	\$ 407,257
2019	\$5,269,142	\$ 262,196

The fund balance gives the overall total funds, and includes positive and negative balances in individual allocations. This is a useful tool for examining the fiscal changes in the City's major funds, which may otherwise be masked by being included in totals. The primary reasons for the increase in fund balance as of December 31, 2020 was due to actual revenues exceeding budget and actual expenditures being under budget. The primary reason for the increase in fund balance as of December 31, 2019 was due to a large net income in TIF District No. 7. TIF District No. 7's increment revenue increased significantly during 2019 and TIF District No. 5 continued to share its excess increment revenue with TIF District No. 7.

The *General Fund* is the main operating fund of the City of Platteville. In the past two years this fund has seen the following changes (*Exhibit A-5, page 19*):

Year	General Fund Balance as of year-end	<u> \$ Change (+/-)</u>
2020	\$4,560,038	\$ 226,127
2019	\$4,333,911	\$ (154,111)

The balance in the general fund accounts for 80% of the overall governmental funds balance.

The *Capital Projects Fund* provides funding for capital projects of the City of Platteville or other unique expenditures, which are not normal operating or maintenance type expenditures reportable within the general fund or other governmental funds (example-large equipment acquisition). The total fund balance as of December 31, 2020 was \$124,749. This is a decrease of \$202,530 from 2019 (*Exhibit A-5, page 19*). The balance in this fund increased at the end of 2019 due to a delay in completion of some projects. The accumulated fund balance was then utilized to complete those projects in 2020.

Proprietary fund. The City of Platteville's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The net position of the Water and Wastewater Utility at the end of 2020 amounted to \$28,191,681, up \$565,100 from the year before. The financial statements and a statement of cash flows for the enterprise funds can be found on pages 22-26 of this report.

General Fund Budgetary Highlights

Differences between the original budget and the final amended budget were relatively minor. Actual revenue exceeded budget by \$206,690. Although some revenue sources were negatively impacted by the pandemic, new revenues from various pandemic-related grants resulted greater than budgeted revenues.

Actual expenditures were under budget by \$440,045. In response to the projected impact of the pandemic on certain revenue streams, city departments were asked to suspend any discretionary spending in their budgets, which contracted expenditures. In addition, some programs were canceled resulting in a further reduction in expenditures.

Capital Asset and Debt Administration

Capital assets- The City of Platteville's investment in capital assets for its governmental and business type activities is considerable. Recent changes are as follows (*Notes to Financial Statements-Page 43-44*):

Year	Capital Assets	<u> \$ Change (+/-)</u>
2020	\$93,435,879	(1,085,276)
2019	\$94,521,155	2,043,572

Capital assets include land, buildings, improvements other than buildings, machinery and equipment, infrastructure, and construction in progress.

	Governmer	ntal Activities	Business	Activities	Total		
	2020	2019	2020	2019	2020	2019	
Land**	\$ 3,558,698	\$ 3,558,698			\$ 3,558,698	\$ 3,558,698	
Land improvements	3,646,500	3,646,500			3,646,500	3,646,500	
Buildings and							
improvements	10,058,965	9,403,134			10,058,965	9,403,134	
Machinery and							
Equipment	5,915,178	5,241,435			5,915,178	5,241,435	
Vehicles	5,035,784	4,653,079			5,035,784	4,653,079	
Infrastructure	66,123,772	64,890,309			66,123,772	64,890,309	
Intangible Plant			8,978	8,978	8,978	8,978	
Land & Land Rights			40,438	40,438	40,438	40,438	
Const. in Progress	77,190	1,181,761	134,788	436,227	211,978	1,617,988	
Water:							
Source of supply			1,574,639	1,574,639	1,574,639	1,574,639	
Pumping			2,064,852	2,064,852	2,064,852	2,064,852	
Water treatment			1,413,694	1,413,694	1,413,694	1,413,694	
Transmis. & Distr.			20,897,304	20,288,427	20,897,304	20,288,427	
General plant			811,591	811,591	811,591	811,591	
Sewer:							
Collection system			17,226,270	16,769,294	17,226,270	16,769,294	
Treatment and disp.			10,585,519	10,244,440	10,585,519	10,244,440	
General plant			1,148,061	1,148,061	1,148,061	1,148,061	
Total capital assets	94,416,087	92,574,916	55,906,134	54,800,641	150,322,221	147,375,557	
Less accumulated							
depreciation	(37,888,083)	(34,685,333)	(18,998,259)	(18,169,069)	(56,886,342)	(52,854,402)	
Capital assets net of							
depreciation	\$ 56,528,004	\$ 57,889,583	\$ 36,907,875	\$ 36,631,572	\$ 93,435,879	\$ 94,521,155	

TABLE 3: CITY OF PLATTEVILLE'S GOVERNMENTAL CAPITAL ASSETS

Source: Notes to the Basic Financial Statements-Note 4, pages 43-44 **Note that land is not depreciated.

The total decrease in the City of Platteville's governmental-type activities capital assets totals \$1,361,579 net of depreciation, or a 2% decrease. Depreciation on these assets was \$3,422,314.

In Business Type Activities, the biggest gains have been seen in the investment into the water distribution and sewer collection and treatment systems. The water transmission and distribution plant had additions of \$794,594. The sewer collection system and sewer treatment and disposal had additions of \$569,963 and \$355,698, respectively.

Long-term debt. At the end of 2020, the City of Platteville had total bonded debt outstanding of \$20,549,975 entirely backed by the full faith and credit of the government (general obligation bonds).

The City of Platteville issued general obligation debt in 2020, in the amount of \$1,170,000 to pay the cost of street improvement projects. During 2020, the City also issued \$1,265,000 taxable general obligation refunding bonds to refund a loan from the BCPL State Trust Fund, taking advantage of low interest opportunities. The City issued \$1,420,000 of Utility Revenue Bonds for improvements to water and wastewater infrastructure.

	Government	al Activities	Business-Ty	pe Activities	Total		
	2020	2019	2020	2019	2019 2020		
G.O. debt	\$20,549,975	\$20,963,398	\$	\$	\$20,549,975	\$20,963,398	
Revenue Bonds –							
Utility			15,785,149	15,221,974	15,785,149	15,221,974	
Tax Increment	1,949,390	2,440,982			1,949,390	2,440,982	
Other Long-term liabilities	415,850	380,042	131,843	144,523	547,693	524,565	
Total	\$22,915,215	\$23,784,332	\$15,916,992	\$15,366,497	\$38,832,207	\$39,150,829	
Iotai	\$22,915,215	\$23,784,332	\$15,916,992	\$15,366,497	\$38,832,207	\$39,130,829	

TABLE 4: CITY OF PLATTEVILLE OUTSTANDING DEBT

Source: Notes to the Basic Financial Statements, Note 5, pages 45-48

The City of Platteville maintains an "AA-" rating from Standards and Poor's for general obligation debt.

State statutes limit the amount of general obligation debt a governmental entity may issue to 5 percent of its total equalized valuation. The debt limitation as of 12/31/20 for the City of Platteville was \$36,305,015, which significantly exceeds the City of Platteville's current outstanding general obligation debt. As of December 31, 2020, the City of Platteville's outstanding general obligation debt equaled 56.6 percent of the state authorized debt limit.

The Platteville Water and Wastewater Utility generally have used borrowed funds for capital improvements. A replacement fund that was established as part of the 1982 bond issue will be continued voluntarily, and proceeds from it are used to pay for allowable costs of maintenance and improvement. This allows the utility to undertake larger projects while reducing debt load.

Additional information of the City of Platteville's long-term debt can be found in note 5 beginning on page 45.

Economic Factors and Next Year's Budgets and Rates

- In early 2020, a novel strain of coronavirus (COVID-19) spread throughout the world, including in the United States and Wisconsin. The extent to which COVID-19 impacts the financial condition of the City will depend on future developments at the federal and state level as well as with the virus itself. The City proactively monitored changes to revenues and expenditures in 2020 and took measures to restrain spending where possible. The City also submitted COVID-19 related eligible expenses for reimbursement through programs including the Coronavirus Aid, Relief and Economic Security (CARES) Act. In 2021 and beyond the City will continue to monitor and respond to impacts from the pandemic on revenues and expenses, and will apply for federal and state resources made available by those entities in response to financial pressures on municipalities.
- The unemployment rate as of December 2020, for Grant County, which includes the City of Platteville, was 3.9 percent. This compares to a rate of 4.0 percent for the State of Wisconsin. (*Source: Bureau of Labor Statistics*)
- The rate of inflation for 2020 was 1.25 percent before seasonal adjustment. The equalized tax rate for taxes collected for 2021 operations (2020 tax bill) decreased from 7.51 to 7.45 per thousand of equalized valuation. The taxes to be collected increased by 2.4 percent.

Requests for Information. This financial report is designed to provide a general overview of the City of Platteville's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Administration Director or the Office of the City Manager, 75 N. Bonson Street, PO Box 780, Platteville, WI 53818. General information relating to the City of Platteville, Wisconsin, can be found at the City's website, http://www.platteville.org.

BASIC FINANCIAL STATEMENTS

Exhibit A-1 City of Platteville, Wisconsin Statement of Net Position December 31, 2020 (With summarized financial information as of December 31, 2019)

	Governmental	Bu	siness-Type	Total Gover Business-Ty			Compo Housing		
	Activities		Activities	 2020	pe t	2019	 2020	5 1 1 4 1	2019
ASSETS							 		
Current assets:									
Cash and investments	\$ 8,491,230	\$	1,866,528	\$ 10,357,758	\$	9,703,322	\$ 36,301	\$	18,252
Receivables									
Taxes	4,364,546			4,364,546		4,764,299			
Customer			742,483	742,483		757,289			
Due from other governmental units	443,101			443,101		216,568			
Other	167,220		16,093	183,313		173,957	3,264		4,154
Special assessments	11,031		ŕ	11,031		9,150	·		ŕ
Prepaid expenses	,			,		,	268		115
Internal balances	115,623		(115,623)						
Inventory	24,387		30,314	54,701		47,228			
Total current assets	13,617,138		2,539,795	16,156,933		15,671,813	39,833		22,521
Noncurrent assets:				, ,		, , ,	 ·		<u> </u>
Restricted assets:									
Net pension asset	863,682		139,676	1,003,358					
Cash and investments	42,910		5,194,355	5,237,265		4,993,297	28,344		1,606
Other assets:									
Mortgages receivable	1,457,726			1,457,726		1,473,886			
Loans receivable	576,672			576,672		459,326			
Capital assets:	94,416,087		55,906,134	150,322,221		147,375,557			
Less: Accumulated depreciation	37,888,083		18,998,259	56,886,342		52,854,402			
Net book value of capital assets	56,528,004		36,907,875	93,435,879		94,521,155			
Total noncurrent assets	59,468,994		42,241,906	101,710,900		101,447,664	 28,344		1,606
Total assets	73,086,132		44,781,701	117,867,833		117,119,477	 68,177		24,127
DEFERRED OUTFLOWS OF RESOURCES	1								
Deferred pension outflows	2,024,550		327,413	2,351,963		3,031,224			
OPEB - group life insurance plan outflows	95,741		39,984	135,725		28,511			
OPEB - City health insurance plan outflows	72,046		20,321	92,367		46,061			
Unamortized major repairs	, _, 0 10		129,054	129,054		10,001			
Total deferred outflows of resources	2,192,337		516,772	2,709,109		3,105,796			
Total assets and deferred outflows of resources	\$ 75,278,469	\$	45,298,473	\$ 120,576,942	\$	120,225,273	\$ 68,177	\$	24,127

Exhibit A-1 (Continued) City of Platteville, Wisconsin Statement of Net Position December 31, 2020 (With summarized financial information as of December 31, 2019)

				Total Governmental and			ntal and	Component Unit		
	Governmental	Busines	ss-Type		Business-Ty	/pe a	ctivities	 Housing	g Auth	ority
	Activities	Activ	vities		2020		2019	 2020		2019
LIABILITIES										
Current liabilities:										
Accounts payable	\$ 671,761	\$	122,938	\$	794,699	\$	914,951	\$ 2,406	\$	1,298
Accrued wages	62,190		11,604		73,794		226,366	2,262		1,490
Accrued interest	170,583		77,685		248,268		297,040	·		, ,
Unearned revenue	6,375				6,375		1,191			
Current portion of:										
Long-term debt	2,539,586		929,526		3,469,112		2,991,209			
Compensated absences	139,515		28,248		167,763		90,084			
Deposits	630				630		530			
Total current liabilities	3,590,640	1,	170,001		4,760,641		4,521,371	 4,668		2,788
Noncurrent liabilities:										
General obligation debt	20,549,975				20,549,975		20,963,398			
Tax increment revenue bonds	1,949,390				1,949,390		2,440,892			
Water and Sewer revenue bonds	-,,	15.	785,149		15,785,149		15,221,974			
Unamortized bond premium	298,111	,	234,437		532,548		508,671			
Net pension liability	_, ,,		,,		,.		1,120,880			
OPEB - group life insurance plan	243,620		101,745		345,365		223,142			
OPEB - City health insurance plan	594,330		167,632		761,962		765,969			
Compensated absences	415,850		131,843		547,693		524,565			
Less current portion of long-term debt	(2,679,101)		(957,774)		(3,636,875)		(3,081,293)			
Total noncurrent liabilities	21,372,175	15,	463,032		36,835,207		38,688,198			
Total liabilities	24,962,815	16	633,033		41,595,848		43,209,569	 4,668		2,788
Total hadinties	24,902,815	10,	033,033		41,393,040		43,209,309	 4,008		2,788
DEFERRED INFLOWS OF RESOURCES										
Deferred pension inflows	2,590,294		418,905		3,009,199		1,543,143			
OPEB - group life insurance plan inflows	73,004		30,489		103,493		103,148			
OPEB - City health insurance plan inflows	86,385		24,365		110,750		21,983			
Deferred revenue	6,814,018				6,814,018		6,941,085	 9,144		
Total deferred inflows of resources	9,563,701		473,759		10,037,460		8,609,359	 9,144		
NET POSITION										
Net investment in capital assets	36,923,102	21,	355,461		58,278,563		59,330,026			
Restricted for:										
Redevelopment authority	271,084				271,084		276,858			
Housing conservation	84,951				84,951		84,820			
Donor specified	335,487				335,487		317,585			
Impact fees	77,964				77,964		86,487			
Community development receivables	1,482,258				1,482,258		1,481,360			
Perpetual care	527,896				527,896		564,737			
Taxi/bus	164,254				164,254		41,364			
TIF expenditures	42,910				42,910		66,065			
Affordable housing	214,763				214,763					
Other	7,564				7,564		5,905			
Debt service - revenue bond funds			980,182		1,980,182		1,876,001			
Equipment replacement		2,	747,001		2,747,001		2,483,113			
Housing assistance payments								19,200		1,606
Unrestricted	619,720	2,	,109,037		2,728,757		1,792,024	 35,165		19,733
Total net position	40,751,953	28,	,191,681		68,943,634		68,406,345	 54,365		21,339
Total liabilities, deferred inflows of resources,										
and net position	\$ 75,278,469	\$ 45,	298,473	\$	120,576,942	\$	120,225,273	\$ 68,177	\$	24,127

Exhibit A-2 City of Platteville, Wisconsin Statement of Activities For the Year Ended December 31, 2020 (With summarized financial information for the year ended December 31, 2019)

		I	Program Revenue	es	Net (Expenses) Revenue and Changes in Net Position					ition	
			Operating	Capital		Business-				Compone	ent Unit
		Charges	Grants and	Grants and	Governmental	Туре	To	tals		Housing A	uthority
Functions/Programs	Expenses	for Services	Contributions	Contributions	Activities	Activities	2020	2019		2020	2019
Primary Government:											
Governmental activities:											
General government	\$ 1,447,421	\$ 129,118		\$	\$ (1,058,371)	\$	\$ (1,058,371)	\$ (1,130,960)	\$		\$
Public safety	3,549,055	391,622	290,355		(2,867,078)		(2,867,078)	(3,090,606)			
Public works	5,006,636	614,265	1,399,102	22,885	(2,970,384)		(2,970,384)	(1,084,073)			
Health and human services	124,682	57,155	2,745		(64,782)		(64,782)	(107,375)			
Leisure activities	2,108,800	104,887	359,313		(1,644,600)		(1,644,600)	(1,825,143)			
Conservation and development	721,272	13,560		65,417	(642,295)		(642,295)	(543,380)			
Interest, issuance costs, and fiscal charges	693,853				(693,853)		(693,853)	(701,186)			
Total governmental activities	13,651,719	1,310,607	2,311,447	88,302	(9,941,363)		(9,941,363)	(8,482,723)			
Business-type activities:											
Water and sewer	3,799,448	4,675,675		53,450	-	929,677	929,677	1,181,962			
Total business-type activities	3,799,448	4,675,675		53,450		929,677	929,677	1,181,962			
Total primary government	\$ 17,451,167	\$ 5,986,282	\$ 2,311,447	\$ 141,752	(9,941,363)	929,677	(9,011,686)	(7,300,761)			
Component Unit:											
Housing Authority	517,744		550,736							32,992	(22,827)
Total component unit	517,744		550,736							32,992	(22,827)
	General revenues	s and transfers:									
	Property taxes										
	General purp	ooses			3,118,799		3,118,799	2,963,792			
	Debt service				1,501,998		1,501,998	1,486,964			
	Tax Increme				2,049,756		2,049,756	2,084,631			
	Other taxes				223,379		223,379	284,851			
	Federal and Sta	ate aid not restrict	ted for specific p	urposes							
	General				2,644,819		2,644,819	2,622,233			
	Interest and inv	estment earnings	5		81,116	45,344	126,460	341,833		34	58
	Loss on sale/di	sposal of fixed as	sets		(196,537)		(196,537)	(232,424)			
	Miscellaneous	1			61,548	18,753	80,301	82,340			
	Transfers				428,674	(428,674)	*	ŕ			
	Total general	revenues and tra	nsfers		9,913,552	(364,577)	9,548,975	9,634,220		34	58
	Changes in	net position			(27,811)	565,100	537,289	2,333,459		33,026	(22,769)
	Net position - be	ginning of year			40,779,764	27,626,581	68,406,345	66,072,886		21,339	44,108
	Net position-end	of year			\$ 40,751,953	\$ 28,191,681	\$ 68,943,634	\$ 68,406,345	\$	54,365	\$ 21,339

Exhibit A-3 City of Platteville, Wisconsin Balance Sheet Governmental Funds December 31, 2020 (With summarized financial information as of December 31, 2019)

							Other			Total		
		~ .		Capital		Debt	G	overnmental		Governme	ntal	
		General		Projects		Service		Funds		2020		2019
ASSETS	•	6 000 000	•		^	110 550	^	0.006.400		0.401.000	¢	0.150.050
Cash and investments	\$	6,032,993	\$	253,038	\$	118,770	\$	2,086,429	\$	8,491,230	\$	8,172,358
Restricted cash and investments								42,910		42,910		42,699
Receivables:												
Taxes		3,144,947						1,219,599		4,364,546		4,764,299
Other accounts		125,056						42,164		167,220		167,011
Other governments		201,420		7,357				234,324		443,101		216,568
Special assessments		11,031								11,031		9,150
Mortgages								1,457,726		1,457,726		1,473,886
Loans		231,149						345,523		576,672		459,326
Inventory								24,387		24,387		15,805
Due from other funds		449,203								449,203		426,667
Advances to other funds		402,738				48,011				450,749		441,397
Total assets	\$	10,598,537	\$	260,395	\$	166,781	\$	5,453,062	\$	16,478,775	\$	16,189,166
LIABILITIES												
Accounts payable	\$	374,593	\$	135,646	\$		\$	161,522	\$	671,761	\$	646,651
Accrued payroll		62,143						47		62,190		186,957
Due to other funds		35,193						20,529		55,722		19,703
Advances from other funds								728,607		728,607		769,255
Unearned revenue								6,375		6,375		1,191
Deposits		630								630		530
Total liabilities		472,559		135,646				917,080		1,525,285		1,624,287
DEFERRED INFLOWS OF RESOURCE	S											
Deferred revenues		5,565,940						3,711,151		9,277,091		9,295,737
FUND BALANCES												
Nonspendable		418,349				48,011		24,387		490,747		469,316
Restricted		413,451				118,770		1,344,294		1,876,515		1,613,284
Assigned		433,910		124,749						558,659		906,887
Unassigned (deficit)		3,294,328		,				(543,850)		2,750,478		2,279,655
Total fund balance		4,560,038		124,749		166,781		824,831		5,676,399		5,269,142
Total liabilities, deferred outflow of												
resources and fund balance	\$	10,598,537	\$	260,395	\$	166,781	\$	5,453,062	\$	16,478,775	\$	16,189,166

Exhibit A-4 City of Platteville, Wisconsin Reconciliation of the Governmental Funds Balance Sheet with the Statement of Net Position December 31, 2020 (With summarized financial information as of December 31, 2019)

_	2020		2019			
Total fund balances-governmental funds:	\$	5,676,399	5	\$ 5,269,142		
Amounts reported for governmental activities in the statement of net position are different because:						
Capital assets used in governmental funds are not financial resources and therefore are not reported in the fund statements. Amounts reported for governmental activities in the statement of net position: Governmental capital asset Governmental accumulated depreciation	94,416,087 (37,888,083) 5	56,528,004	92,574,916 (34,685,333)	57,889,583		
The net pension asset is not a current financial resource and is, therefore, not reported in the fund statements		863,682				
Pension and OPEB deferred outflows and inflows of resources are actuarially determined by the plans. These items are reflected in the statement of net position and are being amortized with pension and OPEB expense in the statement of activities. The deferred outflows of resources and deferred inflows of resources are not financial resources or uses and therefore are not reported in the fund statements.						
Deferred outflows of resources		2,192,337		2,604,853		
Deferred inflows of resources		(2,749,683)		(1,387,806)		
Other long-term assets that are not available to pay for current-period expenditures and therefore are deferred inflows for the fund statements. Long-term notes and loans		2,034,399		1,933,212		
Subsequent year tax equivalent from utility		428,674		421,440		
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds statements. Long-term liabilities reported in the statement of net position that are not reported in the funds balance sheet are:						
Bonds and notes payable	(2	20,549,975)		(20,963,398)		
Tax increment revenue bonds		(1,949,390)		(2,440,892)		
Bond premium		(298,111)		(255,481)		
Accrued interest		(170,583)		(220,194)		
OPEB - group life insurance plan		(243,620)		(158,230)		
OPEB - City health insurance plan		(594,330)		(589,796)		
Net pension liability				(942,627)		
Compensated absences		(415,850)	_	(380,042)		
Net position of governmental activities	\$ 4	40,751,953		\$ 40,779,764		

Exhibit A-5

City of Platteville, Wisconsin

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Year Ended December 31, 2020

			Capital	Debt	Other Governmenta		To Governme	otal ental	Funds
	General		Projects	Service		Funds	 2020		2019
REVENUES									
Taxes	\$ 2,941,407	\$	355,990	\$ 1,501,998	\$	2,094,537	\$ 6,893,932	\$	6,820,239
Special assessments	20,245		5,000				25,245		14,891
Intergovernmental	4,141,091					706,130	4,847,221		4,721,724
Licenses and permits	126,676						126,676		105,553
Fines and forfeitures	90,063					2,881	92,944		132,719
Public charges for services	626,714		112,047			355,880	1,094,641		1,305,826
Interest income	70,420			1,928		6,312	78,660		187,001
Loan repayments	12,565					34,329	46,894		111,095
Miscellaneous	164,111		57,534	2,437		1,788	225,870		214,456
Total revenues	8,193,292		530,571	1,506,363		3,201,857	13,432,083		13,613,504
EXPENDITURES									
Current:									
General government	1,267,083					14,655	1,281,738		1,162,404
Public safety	3,201,298						3,201,298		3,140,725
Public works	1,405,483					802,762	2,208,245		2,405,379
Health and social services	119,159						119,159		148,501
Leisure activities	1,686,423					7,448	1,693,871		1,898,850
Conservation and development	291,898					338,433	630,331		687,789
Capital outlay	40,535		2,344,508			318,880	2,703,923		2,578,857
Debt service:									
Principal retirement				1,240,000		893,272	2,133,272		2,223,156
Interest and fiscal charges				308,211		377,314	685,525		675,466
Debt issuance costs			33,188	15,108		38,981	87,277		47,237
Total expenditures	8,011,879		2,377,696	1,563,319		2,791,745	14,744,639		14,968,364
Excess (deficiency) of revenues over									
over expenditures	181,413		(1,847,125)	(56,956)		410,112	(1,312,556)		(1,354,860)
OTHER FINANCING SOURCES (USES)									
Long-term debt proceeds			1,170,000				1,170,000		1,125,000
Other financing source—refunding bonds						1,265,000	1,265,000		
Current refunding of debt principal						(1,205,541)	(1,205,541)		
Debt premium				68,203			68,203		71,768
Proceeds from sale of capital assets	711						711		13,283
Transfer to other funds	(424,595))				(906,675)	(1,331,270)		(1,202,378)
Transfer from other funds	47,158		474,595			809,517	1,331,270		1,202,378
Transfer from utility-tax equivalent	421,440						421,440		407,005
Total other financing sources (uses)	44,714		1,644,595	68,203		(37,699)	1,719,813		1,617,056
Net change in fund balances	226,127		(202,530)	11,247		372,413	407,257		262,196
Fund balance-beginning of year	4,333,911		327,279	155,534		452,418	5,269,142		5,006,946
Fund balance-end of year	\$ 4,560,038	\$	124,749	\$ 166,781	\$	824,831	\$ 5,676,399	\$	5,269,142

Exhibit A-6

City of Platteville, Wisconsin

Reconciliation of Statement of Revenues, Expenditures and Changes

in Fund Balance of Governmental Funds to the Statement of Activities

For the Year Ended December 31, 2020

	2020	2019
Net change in fund balances-total governmental funds	\$ 407,257	\$ 262,196
Amounts reported for governmental activities in the statement of activities are different because:		
The acquisition of capital assets are reported in the governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities. Capital outlay reported in governmental fund statements Depreciation expenses reported in the statement of activities Amount by which capital outlays are greater (less) than depreciation in the current period	2,270,483 (3,422,314) (1,151,831)	4,126,368 (3,299,942) 826,426
The net effect of various miscellaneous transactions involving capital assets (i.e. sales, trade-ins, donations, and disposals) is to increase/decrease net position:	(209,748)	(239,489)
Compensated absences and OPEB are reported in the governmental funds when amounts are paid. The statement of activities reports the amount earned during the year. Change in OPEB - group life insurance plan liability and related deferred outflows and inflows of resources Change in OPEB - City health insurance plan liability and related deferred outflows and inflows of resources Change in compensated absences	(9,728) (37,413) (35,808)	(6,648) (55,494) 2,118
Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities The amount of long-term debt principal payments in the current year is:	3,339,925	2,223,156
The issuance of long-term debt (e.g. bonds, notes) provides current financial resources to governmental funds but does not affect the statement of activities	(2,435,000)	(1,125,000)
Repayments of economic development loans receivable are reflected as revenue in governmental funds, but are reported as a reduction of notes receivable in the statement of net position and does not affect the statement of activities	(38,814)	(99,406)
Additional economic development loans are reflected as expenditures in governmental funds, but are reported as additions to loans receivable in statement of net position and does not affect the statement of activities	140,000	34,777

Exhibit A-6 (Continued)

City of Platteville, Wisconsin

Reconciliation of Statement of Revenues, Expenditures and Changes

in Fund Balance of Governmental Funds to the Statement of Activities

For the Year Ended December 31, 2020

_	2020		201	9
Debt premiums are reported in the governmental funds as revenues when those amounts are received. However, the premium is shown in the statement of net position and allocated over the life of the debt issue as amortization expense in the statement of activities Amount of debt premium received in the current year		(68,203)		(71,768)
Amount of debt premium amortized in the current year		25,573		22,096
		20,070		,0>0
In governmental funds, the current year utility tax equivalent is deferred and recognized as r in the subsequent year. In the statement of activities, this amount is recognized as a transfer year accrued.				
Prior year utility tax equivalent recognized as revenue in	(421,440)		(407,005)	
current year in the governmental funds Current year utility tax equivalent recognized as a transfer in	(421,440)		(407,003)	
for the statement of activities	428,674		421,440	
-	<u>, </u>	7,234	<u> </u>	14,435
In governmental funds, interest payments on outstanding debt are reported as an expenditure when paid. In the statement of activities, interest is reported as incurred.				
The amount of interest paid during the current period	683,614		674,666	
The amount of interest accrued during the current period	(634,003)		(678,051)	
Interest paid is greater (less) than interest expensed by		49,611	. <u> </u>	(3,385)
Pension expense reported in the governmental funds represents current year required contributions into the defined benefit pension plan. Pension expense in the statement of activities is actuarially determined by the defined benefit pension plan as the difference between the net pension liability from the prior year to the current year, with some adjustments. Difference between the required contributions into the defined benefit plan and				
the actuarially determined change in net pension liability between years, with adjustments		(10,866)		(374,944)
Change in net position-governmental activities	\$	(27,811)	\$	1,409,070

Exhibit A-7 City of Platteville, Wisconsin Statement of Net Position Proprietary Funds December 31, 2020

(With summarized financial information as of December 31, 2019)

	Water and Sewer Utility				
	2020	2019			
ASSETS					
Current assets:					
Cash	\$ 1,866,328				
Petty cash	200				
Customer accounts receivable	742,483				
Other accounts receivable	16,093				
Due from other funds	35,193	· · · · · · · · · · · · · · · · · · ·			
Inventories	30,314	31,423			
Total current assets	2,690,611	2,341,098			
Noncurrent assets:					
Restricted assets:					
Net pension asset	139,676				
Cash and Investments:					
Bond proceeds - unspent	467,172	591,484			
Replacement fund	2,747,001	2,483,113			
Depreciation fund	854,034	849,839			
Debt reserve fund	1,126,148				
Total restricted assets	5,334,031	4,950,598			
Capital assets:					
Property and plant	55,906,134	54,800,641			
Less: accumulated provision for depreciation	18,998,259				
Net property and plant	36,907,875	· · · · · · · · · · · · · · · · · · ·			
		50,051,072			
Other assets:					
Advances due from other funds	277,858	327,858			
Total noncurrent assets	42,519,764	41,910,028			
DEFFERED OUTFLOWS OF RESOURCES					
Deferred pension outflows	327,413	482,055			
OPEB - Group life insurance plan outflows	39,984	8,294			
OPEB - City health insurance plan outflows	20,321	10,594			
Unamortized major repairs	129,054				
	c1 (770	500.042			
Total deferred outflows of resources	516,772	500,943			
Total assets and deferred outflows of resources	\$ 45,727,147	\$ 44,752,069			

Exhibit A-7 (Continued) City of Platteville, Wisconsin Statement of Net Position Proprietary Funds December 31, 2020

(With summarized financial information as of December 31, 2019)

	Water and			
		Sewer	Uti	2
		2020		2019
LIABILITIES				
Current liabilities:	^		~	
Accounts payable	\$	122,938	\$	268,300
Accrued payroll		11,604		39,409
Accrued interest		77,685		76,846
Current portion of:				
Revenue bonds		929,526		856,825
Compensated absences		28,248		15,108
Due to other funds		428,674		421,440
Total current liabilities		1,598,675		1,677,928
Non-current liabilities				
Revenue bonds		15,785,149		15,221,974
Unamortized bond premium		234,437		253,190
Net pension liability				178,253
OPEB - Group life insurance plan		101,745		64,912
OPEB - City health insurance plan		167,632		176,173
Compensated absences		131,843		144,523
Less current portion of long-term debt		(957,774)		(871,933)
Total non-current liabilities		15,463,032		15,167,092
DEFFERED INFLOWS OF RESOURCES				
Deferred pension inflows		418,905		245,406
OPEB - Group life insurance plan inflows		30,489		30,006
OPEB - City health insurance plan inflows		24,365		5,056
Total deferred inflows of resources		473,759		280,468
NET POSITION				
Net investment in capital assets		21,355,461	2	21,747,892
Restricted				
Debt service - revenue bond funds		1,980,182		1,876,001
Equipment replacement		2,747,001		2,483,113
Unrestricted		2,109,037		1,519,575
Total net position	2	28,191,681	2	27,626,581
Total liabilities, deferred inflows of resources, and net position	\$ 4	45,727,147	\$ 4	44,752,069

Exhibit A-8 City of Platteville, Wisconsin Statement of Revenues, Expenses and Changes in Fund Net Position **Proprietary Funds** For the Year Ended December 31, 2020

(With summarized financial information for the year ended December 31, 2019)

			Total			
	Water	Sewer		2020		2019
OPERATING REVENUES						
Metered sales	\$ 1,334,878	\$	\$	1,334,878	\$	1,340,861
Private fire protection	89,001			89,001		88,521
Public fire protection	625,252			625,252		623,811
Public authorities	185,273			185,273		258,652
Measured sewer service		2,272,868		2,272,868		2,342,419
Forfeited discounts	1,118	1,181		2,299		14,089
Miscellaneous	149,770	 16,334		166,104		179,251
Total operating revenues	2,385,292	 2,290,383		4,675,675		4,847,604
OPERATING EXPENDITURES						
Pumping expenses	185,185			185,185		178,701
Treatment expenses	117,840	463,716		581,556		551,984
Transmission and distribution	226,061			226,061		172,331
Customer accounts expense	51,083	9,429		60,512		57,329
Administrative and general	319,609	504,554		824,163		760,134
Rent	1,080	6,528		7,608		7,240
Transportation expenses		22,877		22,877		34,584
Maintenance of sewage system		187,337		187,337		186,617
Depreciation	521,642	620,871		1,142,513		1,139,414
Taxes	8,371	 54,600		62,971		60,661
Total operating expenses	1,430,871	 1,869,912		3,300,783		3,148,995
Operating income	\$ 954,421	\$ 420,471		1,374,892		1,698,609
NONOPERATING REVENUES (EXPENSES)						
*Interest and dividends on investments				45,344		151,782
*Interest expense				(475,753)		(457,373)
*Amortization of debt premium				18,753		18,753
*Debt issuance costs				(22,912)		(59,274)
*Loss on sale/disposal of fixed assets						(6,668)
*Transfer of tax equivalent				(428,674)		(421,440)
Total nonoperating revenues (expenses)				(863,242)		(774,220)
Income before contributions				511,650		924,389
*Capital contributions				53,450		
Change in net position				565,100		924,389
Net position - beginning of year				27,626,581		26,702,192
Net position-end of year * Not allocated			\$	28,191,681	\$	27,626,581

The notes to the basic financial statements are an integral part of this statement

Exhibit A-9 City of Platteville, Wisconsin Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2020

(With summarized financial information for the year ended December 31, 2019)

		2020		2019
CASH FLOWS FROM (USED BY) OPERATING ACTIVITIES	¢	4 (01 00 4	٩	4 005 0 40
Received from customers	\$	4,681,334	\$	4,805,243
Payments to employees		(791,440)		(771,859)
Payment for employee benefits		(319,443)		(360,097)
Payment to suppliers		(999,444)		(882,975)
Net cash flows from operating activities		2,571,007		2,790,312
CASH FLOWS FROM (USED BY) NONCAPITAL FINANCING ACTIV	/ITI	ES		
Repayment of advanced funds from TIF #7		50,000		593,142
Paid to municipality for tax equivalent		(428,674)		(421,440)
Net cash flows from (used by) noncapital financing activities:		(378,674)		171,702
Net cash nows nom (used by) noncapital infancing activities.		(378,074)		1/1,/02
CASH FLOWS FROM (USED BY) CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition and construction of capital assets		(1,615,837)		(2,572,867)
Contributed capital received		53,450		
Cost of removal				(29,850)
Debt retired		(856,825)		(754,305)
Debt issuance costs		(22,912)		(59,274)
Debt proceeds		1,420,000		1,625,000
Interest paid		(474,914)		(457,210)
Payment for major repair		(161,318)		(107,210)
Net cash flows (used by) capital and related				
financing activities		(1,658,356)		(2,248,506)
		())		() -))
CASH FLOWS FROM (USED BY) INVESTING ACTIVITIES				
Receipt of investments maturing		754,090		1,890,455
Investment income		45,344		151,782
Net cash flows from (used by) from investing activities		799,434		2,042,237
Net change in cash and cash equivalents		1,333,411		2,755,745
Cash and cash equivalents - beginning of year		4,721,180		1,965,435
Cash and cash equivalents - end of year	\$	6,054,591	\$	4,721,180
Reconciliation of cash and cash equivalents to statement of net position accounts				
Cash	\$	1,866,328	\$	1,530,764
Petty cash	φ	200	ψ	200
Restricted cash and investments				200 4,950,598
		5,194,355		
Less: long-term investments		(1,006,292)		(1,760,382)
Total cash and cash equivalents	\$	6,054,591	\$	4,721,180

The notes to the basic financial statements are an integral part of this statement.

Exhibit A-9 (Continued) City of Platteville, Wisconsin Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2020

	2020	2019
Reconciliation of operating income to net cash provided		
by operating activities:		
Operating income	\$ 1,374,892 \$	1,698,609
Adjustments to reconcile operating income		
to net cash provided by operating activities:		
Depreciation expense	1,142,513	1,139,414
Pension expense	10,212	72,112
Life insurance OPEB expense	5,626	6,816
Health insurance OPEB expense	1,041	(20,127)
Amortization of major repairs	32,264	
Changes in assets and liabilities:		
(Increase) decrease in customer accounts receivable	14,806	(40,830)
(Increase) decrease in other accounts receivable	(9,147)	(1,531)
(Increase) decrease in due from other funds	(20,717)	(522)
(Increase) decrease in inventories	1,109	2,516
Increase (decrease) in accounts payable	51,659	(89,244)
Increase (decrease) in accrued payroll	(27,805)	2,254
Increase (decrease) in due other funds	7,234	14,435
Increase (decrease) in compensated absences	 (12,680)	6,410
Net cash provided by operating activities	\$ 2,571,007 \$	2,790,312

Exhibit A-10 City of Platteville, Wisconsin Statement of Fiduciary Net Position Fiduciary Funds December 31, 2020 (With summarized financial information as of December 31, 2019)

	 stodial Fund Collection Fund	 	otal	2019	
ASSETS Cash and investments Taxes receivable	\$ 3,138,991 5,561,951	\$ 3,138,991 5,561,951	\$	2,698,828 6,247,263	
Total assets	\$ 8,700,942	\$ 8,700,942	\$	8,946,091	
LIABILITIES Due to other taxing units NET POSITION Restricted	\$ 8,700,942	\$ 8,700,942	\$	8,946,091	
Total liabilities and net position	\$ 8,700,942	\$ 8,700,942	\$	8,946,091	

Exhibit A-11 City of Platteville, Wisconsin Statement of Changes in Fiduciary Net Position Fiduciary Funds December 31, 2020 (With summarized financial information as of December 31, 2019)

	Custodial Fund Tax Collection Fund			Te	otal	1	
				2020	2019		
ASSETS							
Property tax collections for other governments	\$	6,549,491	\$	6,549,491	\$	5,660,501	
DEDUCTIONS							
Property tax collections paid or owed to other governments		6,549,491		6,549,491		5,660,501	
Net increase (decrease) in fiduciary net position							
Net position - beginning of year							
Net position - end of year	\$		\$		\$		

NOTES TO THE BASIC FINANCIAL STATEMENTS

City of Platteville, Wisconsin December 31, 2020 Index to Notes to the Financial Statements

		Page
Note 1.	Summary of Significant Accounting Policies	
A.	Reporting Entity	
B.	Government-Wide and Fund Financial Statements	
C. D.	Measurement Focus, Basis of Accounting, and Financial Statement Presentation	
D. E.	Receivables	
F.	Inventories and Prepaid Items	
G.	Restricted Assets	
H.	Capital Assets	35
I.	Compensated Absences	
J.	Long-Term Obligations/Conduit Debt	
K.	Claims and Judgments	
L. M	Risk Management	
	Transfers	
N. О.	Housing Conservation and Community Development Block Grant	
P.	Summarized Comparative Information	
Q.	Pensions	
R.	Other Postemployment Benefits	
S.	Deferred Outflows and Inflows of Resources	
Τ.	Unamortized Major Repairs	39
Note 2.	Explanation of Certain Differences Between Governmental	
	Fund Statements and Government-Wide Statements	39
Note 3.	Cash and Investments	-42
Note 4.	Capital Assets	-44
Note 5.	Long-Term Obligations	-48
Note 6.	Long-Term Advances	49
Note 7.	Other Postemployment Benefits – Multiple Employer Life Insurance Plan	- 53
Note 8.	Other Postemployment Benefits – Single Employer Health Insurance Plan	- 56
Note 9.	Defined Benefit Pension Plan	- 62
Note 10.	Contingent Liabilities	62
Note 11.	Compensated Absences	62
Note 12.	Tax Incremental Districts	- 64
Note 13.	Governmental Activities Net Position/Fund Balances	- 68
Note 14.	Deferred Inflows of Resources	68
Note 15.	Restricted Assets	- 69
Note 16.	Interfund Receivables/Payables and Transfers	69
Note 17.	Commitments/Subsequent Events	70
Note 18.	Tax Abatements	70
Note 19.	Tax Levy Limit	71
Note 20.	Component Unit-Housing Authority	71
Note 21.	Effect of New Accounting Standards on Current Period Financial Statements	71

NOTE 1

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Platteville, Wisconsin have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the City are described below:

A. <u>Reporting Entity</u>

The City is a municipal corporation governed by an elected seven-member council. This report includes all of the funds of the City of Platteville. The reporting entity for the City consists of the (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The City has identified the following component unit that is required to be included in the financial statements in accordance with standards established in GASB standards.

Discretely Presented Component Unit

The Platteville Housing Authority was created by the City of Platteville under the provisions of Section 66.40 to 66.404 of the Wisconsin Statutes. The central purpose of the Platteville Housing Authority is to provide the opportunity for the City of Platteville residents to live in decent, affordable and standard housing. The programs at the Platteville Housing Authority are created to enable Platteville families to improve their housing conditions. Its governing board is appointed by the City Council.

B. Government-Wide and Fund Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. Likewise, the primary government is reported separately from a legally separate component unit for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Government-Wide and Fund Financial Statements (Continued)

Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund equity, revenues, and expenditure/expenses.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Funds are organized in major funds or non-major funds within the governmental and proprietary statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

- a. Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or proprietary fund that the City believes is particularly important to financial statement users may be reported as a major fund.

Major Governmental Funds:

The City reports the following major governmental funds:

General Fund – Accounts for the City's primary operating activities. It is used to account for all financial resources except those required to be accounted for in another fund.

Capital Improvements Capital Project Fund – Accounts for financial resources to be used for the acquisition or construction of equipment and/or major capital facilities.

General Debt Service Fund – Accounts for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

Major Enterprise Funds:

The City reports the following major enterprise funds:

Water and Sewer Utility – Accounts for operations of the water and sewer system.

B. Government-Wide and Fund Financial Statements (Continued)

Non-Major Governmental Funds:

The City reports the following non-major governmental funds:

Special Revenue Funds – Accounts for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Airport Community Development Block Grant Redevelopment Authority Housing Conservation Program Library (Littlefield) Zeigert Trust Boll Cemetery Taxi/Bus Affordable Housing Broske Center

TIF District No. 4 – Accounts for the activity of tax incremental district No. 4, including the payment of general long-term debt principal, interest and related costs.

TIF District No. 5 – Accounts for the activity of tax incremental district No. 5, including the payment of general long-term debt principal, interest and related costs.

TIF District No. 6 – Accounts for the activity of tax incremental district No. 6, including the payment of general long-term debt principal, interest and related costs.

TIF District No. 7 – Accounts for the activity of tax incremental district No. 7, including the payment of general long-term debt principal, interest and related costs.

Permanent Funds – Are used to account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs.

-Cemetery perpetual care

Fiduciary Funds (Not included in Government-Wide Statements)

Fiduciary funds consist of pension (and other employee benefit) trust funds, private-purpose trust funds, investment trust funds, and custodial funds. Fiduciary funds should be used only to report resources held for individuals, private organizations, or other governments. A fund is presented as a fiduciary fund when all of the following criteria are met: a) the government controls the assets that finance the activity, b) assets are not generated from the government's own-source revenues or from government-mandated or voluntary nonexchange transactions, c) assets are administered through a qualifying trust or the government does not have administrative involvement and the assets are not generated from the government's reporting to the beneficiaries, or the assets are for the benefit of entities that are not part of the government's reporting entity.

B. Government-Wide and Fund Financial Statements (Continued)

The City reports the following fiduciary fund:

Custodial Funds - used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units. The City accounts for tax collections payable to overlying taxing jurisdictions in a custodial fund.

-Tax collection

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows of resources. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer utility and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, and pension expenditures, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Property taxes are recorded in the year levied as receivables and deferred inflows of resources. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the City is entitled the resources and the amounts are available. Amounts owed to the City which are not available are recorded as receivables and deferred inflows of resources. Amounts received prior to the entitlement period are also recorded as deferred inflows of resources.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred inflows of resources.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, public charges for services, special assessments and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

The City reports deferred inflows of resources on its governmental funds balance sheet. Deferred inflows of resources arise from taxes levied in the current year, which are for subsequent year's operations. For governmental fund financial statements, deferred inflows of resources arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred inflows of resources also arise when resources are received before the City has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the deferred inflows of resources are removed from the balance sheet and revenue is recognized.

Proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note.

The proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water and sewer utility are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administration expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Revenues and expenditures arising from non-exchange transactions, such as property and sales taxes, fines, and grants are recorded according to the standards in Governmental Accounting Standards.

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

D. Cash and Cash Equivalent/Investments

All deposits of the City are made in board designated official depositories and are secured as required by State Statute. The City may designate, as an official depository, any bank or savings association. Also, the City may establish time deposit accounts such as NOW and SuperNOW accounts, money market accounts, and certificates of deposit.

Investments with remaining maturities at the time of purchase of one year or less are stated at amortized cost, which approximates fair value. Investments with a maturity of more than one year at acquisition and non-money market investments are carried at fair value as determined by quoted market prices.

For purposes of the statement of cash flows, all cash deposits and highly liquid investments with an original maturity of three months or less (including restricted assets) are considered to be cash equivalents.

E. <u>Receivables</u>

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the City, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units in the accompanying custodial fund statement of net position.

Property tax calendar - 2020 tax roll:

Lien date and levy date	December 2020
Tax bills mailed	December 2020
Payment in full, or	January 31, 2021
First installment due	January 31, 2021
Second installment due	July 31, 2021
Personal property taxes in full	January 31, 2021
Tax sale- 2020 delinquent real estate taxes	October 2024

No provision for uncollectible accounts receivable has been made for customer accounts receivable since the Water and Sewer Utility has the right by law to place delinquent bills on the tax roll.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds," long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds," interfund receivables and payables between funds within governmental activities are eliminated in the statement of net position, any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

In the governmental fund financial statements, advances to other funds are offset equally by nonspendable fund balance which indicates that they do not constitute expendable available financial resources and, therefore, are not available for appropriation.

F. Inventories and Prepaid Items

Inventories of governmental fund types consist of airport fuel and expendable supplies held for consumption. Expendable supplies, which are not material, are considered expenditures when purchased and, accordingly, are not reflected on the Balance Sheet-Governmental Funds.

Inventories of proprietary fund types are valued at cost using the first-in, first-out method and are charged as expenses or are capitalized when used.

G. <u>Restricted Assets</u>

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets will be used first for retirement of related long-term debt. The remainder, if generated from earnings, is shown as restricted net position.

H. Capital Assets

Government-Wide Statements

In the government-wide financial statements, fixed assets are accounted for as capital assets. Capital assets are defined by the government as assets with an initial cost of more than \$10,000 and an estimated useful life in excess of three years. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated fixed assets are reported at acquisition value.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible fixed assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings	20-50 Years
Machinery and Equipment	3-40 Years
Utility System	10-100 Years

Fund Financial Statements

In the fund financial statements, fixed assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Fixed assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

I. Compensated Absences

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Only benefits considered to be vested are disclosed in these statements.

All vested vacation and sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements, or are payable with expendable available resources.

Payments for vacation and sick leave will be made at rates in effect when the benefits are used. Accumulated vacation and sick leave liabilities at December 31, 2020 are determined on the basis of current salary rates and include salary related payments.

J. Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (plus any premiums) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

The City has approved the issuance of industrial revenue bonds (IRB) for the benefit of private business enterprises. IRB's are secured by mortgages or revenue agreements on the associated projects, and do not constitute indebtedness of the City. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The total amount of IRB's outstanding at the end of the year is approximately \$22,820,231, made up of two issues.

K. Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. If they are not to be liquidated with expendable available financial resources, no liability is recognized in the governmental fund statements. The related expenditure is recognized when the liability is liquidated. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred.

L. Risk Management

The City is exposed to various risks of loss related to tort; theft of, damage to, and destruction of assets; errors and omission; injuries to employees; and natural disasters. The City maintains commercial insurance coverage covering each of those risks of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the City. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years.

M. Equity Classifications

Government-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets.
- b. Restricted net position Consists of net position with constraints placed on their use either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments or, 2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Statements

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Non-Spendable includes amounts that are not in a spendable form (such as inventory and advances) or are required to be maintained intact.
- Restricted includes amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government) through constitutional provisions, or by enabling legislation.
- Committed includes amounts constrained to specific purposes by the City Council, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the City Council takes the same highest level action to remove or change the constraint.
- Assigned includes amounts the City Council intends to use for a specific purpose; intent can be expressed by the City Council or by an official or body to which the City Council delegates the authority. All remaining positive spendable amounts in governmental funds, other than the general fund, that are neither restricted nor committed may be assigned. Assignments may take place after the end of the reporting period.
- Unassigned includes residual positive fund balance within the general fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those purposes.

The City's fund balance policy is to strive to maintain an unassigned fund balance equal to 20% of the General Fund budget.

The Council may, from time to time, commit additional amounts of fund balance to a specific purpose. Such action shall be taken in open meeting and require the approval of a majority of the Council. Commitments of fund balance, once made, can be modified only by majority vote of the Council.

M. Equity Classifications (Continued)

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it shall be the policy of the City to consider restricted amounts to have been reduced first. When an expenditure is incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, it shall be the policy of the City that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts.

N. Transfers

Transfers include the payment in lieu of taxes from the water and sewer utility to the general fund.

O. Housing Conservation and Community Development Block Grant

Long-term loans receivable under the Housing Conservation and Community Development Block Program are shown as loans receivable and deferred inflows of resources in the governmental fund statements.

P. Summarized Comparative Information

The basic financial statements include certain prior year summarized comparative information in total, but not at the level of detail for a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended December 31, 2019, from which the summarized information was derived.

Q. Pensions

For purposes of measuring the net pension liability (asset), deferred outflows of resources, and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported for WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefits terms. Investments are reported at fair value.

R. Other Postemployment Benefits

Group life insurance plan

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIFs fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

City health insurance plan

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information of the City's Other Postemployment Benefit Plan (the Plan) has been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

S. <u>Deferred Outflows and Inflows of Resources</u>

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expenditure) until then. The City has items that qualify for reporting in this category. The deferred outflows of resources were derived from the OPEB plans, the WRS pension system, and unamortized major repairs as approved by the Public Service Commission.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until then. The City has items that qualify for reporting in this category. Deferred inflows of resources related to the OPEB plans are discussed in Note 7 and Note 8, deferred inflows of resources related to the WRS pension system are discussed in Note 9, and the remaining deferred inflows of resources are discussed in Note 14.

T. Unamortized Major Repairs

The water utility incurred \$161,318 of water tower painting and repair costs in 2020. This amount is being amortized to expense over five years per authorization from the Public Service Commission. The balance at December 31, 2020 was \$129,054.

NOTE 2 <u>EXPLANATION OF CERTAIN DIFFERENCES BETWEEN GOVERNMENTAL FUND STATEMENTS</u> <u>AND GOVERNMENT-WIDE STATEMENTS</u>

Due to the differences in the measurement focus and basis of accounting used on the government fund statements and district-wide statements certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items.

Explanation of Differences between Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances and the Statement of Activities

Differences between the governmental funds statement of revenues, expenditures and changes in fund balance and the statement of activities fall into one of three broad categories.

- a. Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the statement of activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a modified accrual basis whereas the accrual basis of accounting is used on the statement of activities.
- b. Capital related differences include (1) the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the statement of activities, and (2) the difference between recording an expenditure for the purchase of capital items in the governmental fund statements, and capitalization and recording depreciation expense on those items as recorded in the statement of activities.
- c. Long-term debt transaction differences occur because long-term debt proceeds are recorded as revenue and both interest and principal payments are recorded as expenditures in the governmental fund statements. In the statement of activities, long-term debt proceeds are recorded as a liability, interest expense is recorded as incurred, and principal payments are recorded as a reduction of liabilities.

CASH AND INVESTMENTS

At December 31, 2020, the cash and investments included the following:

Deposits with financial institutions	\$ 4,435,118
Wisconsin Local Government Investment Pool	14,297,429
Petty cash	 1,467
Total	\$ 18,734,014

Cash and investments as of December 31, 2020 are classified in the accompanying financial statements as follows:

Exhibit A-1:	
Cash and investments	\$ 10,357,758
Restricted cash and investments	5,237,265
Exhibit A-10:	
Cash and investments	3,138,991
Total cash and investments	\$ 18,734,014

Investments Authorized by Wisconsin State Statutes

Investment of City funds is restricted by state statutes. Available investments are limited to:

- Time deposits in any credit union, bank, savings bank, trust company or savings and loan association.
- Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, or by the University of Wisconsin Hospitals and Clinics Authority.
- Bonds or securities issued or guaranteed by the federal government.
- The local government investment pool.
- Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- Repurchase agreements with public depositories, with certain conditions.
- Bond issued by a local football stadium district.
- Bonds issued by a local arts district.
- Bonds issued by the Wisconsin Aerospace Authority.

Interest Rate Risk

NOTE 3

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

The City's investment policy limits investments to securities with maturities of less than five years from the date of purchase.

NOTE 3

CASH AND INVESTMENTS (CONTINUED)

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity:

		12 months or 13 to 24		25 to 36	
Investment Type	Amount	less months		months	
Certificates of deposit	\$ 2,138,301	\$ 1,265,053	\$ 622,902	\$ 250,346	
Local Government Investment Pool	14,297,429	14,297,429			
Totals	\$ 16,435,730	\$ 15,562,482	\$ 622,902	\$ 250,346	

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. State law limits investments in commercial paper, corporate bonds and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The City's investment policy limits investments to those authorized by Wisconsin State Statues. As of December 31, 2020, the City's investments were rated as follows:

	 Amount	Rating
Wisconsin Local Government Investment Pool	\$ 14,297,429	Not Rated

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the City would not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial risk for investments is the risk that, in the event of failure of the counterparty (e.g. broker-dealer) to a transaction, the City would not be able to recover the value of its investment of collateral securities that are in possession of another party.

Federal Deposit Insurance Corporation (FDIC) Insurance

The insurance coverage of public unit accounts depends upon the type of deposit and the location of the insured depository institution. All time and savings deposits owned by a public unit and held by the public unit's official custodian in an insured depository institution within the State in which the public unit is located are added together and insured up to \$250,000. Separately, all demand deposits owned by a public unit and held by the public unit is located are added together and insured up to \$250,000. Separately, all demand deposits owned by a public unit and held by the public unit's official custodian in an insured depository institution within the State in which the public unit is located are added together and insured up to \$250,000. For the purpose of these rules, the term 'time and savings deposits' includes NOW accounts and money market deposit accounts but does not include interest bearing demand deposit accounts. The term 'demand deposits' means both interest-bearing and noninterest-bearing deposits that are payable on demand and for which the depository institution does not reserve the right to require advance notice of an intended withdrawal.

Collateralization of Public Unit Deposits

Depending on applicable state or federal law, public unit deposits may be secured by collateral or assets of the bank. In the event of the failure of the bank, the FDIC will honor the collateralization agreement if the agreement is valid and enforceable under applicable law. The FDIC does not guarantee, however, that the collateral will be sufficient to cover the amount of the uninsured funds. As such, although it does not increase the insurance coverage of the public unit deposits, collateralization provides an avenue of recovery in the event of the failure of an insured bank.

NOTE 3

CASH AND INVESTMENTS (CONTINUED)

Bank accounts and the local government investment pool are also insured by the State Deposit Guarantee Fund in the amount of \$400,000. However, due to the relatively small size of the Guarantee Fund in relationship to the total deposits covered and other legal implications, recovery of material principal losses may be significant to individual organizations. Additionally, deposits in each local and area credit union are insured by the NCUA in the amount of \$250,000 for interest bearing accounts and \$250,000 for non-interest bearing accounts.

The City's investment policy requires collateralization on certificate of deposits which exceed the FDIC and State Deposit Guaranty Fund insurance limits and on repurchase agreements. The collateral is limited to securities of the U.S. Treasury and its agencies.

As of December 31, 2020, \$2,412,637 of the City's deposits were insured by the FDIC or NCUA, \$863,463 were insured by a federal home loan bank letter of credit, and \$1,206 were in excess of federal depository insurance limits, national credit union insurance limits, and pledged collateral. The Wisconsin State Guaranty Fund would provide coverage for this amount, providing funds are available at the time of any potential loss.

Fluctuating cash flows during the year due to tax collections, receipt of state aids and proceeds from borrowing may have resulted in temporary balances during the year significantly exceeding uninsured amounts at the balance sheet date.

Wisconsin Local Government Investment Pool

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board (SWIB). The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. All investments are valued at amortized cost by the SIF for purposes of calculating earnings to each participant. Specifically, the SIF distributes income to pool participants monthly, based on their average daily share balance. Distributions include interest income based on stated rates (both paid and accrued), amortization of discounts and premiums on a straight-line basis, realized investment gains and losses calculated on an amortized cost basis, and investment expenses. This method does not distribute to participants any unrealized gains or losses generated by the pool's investments.

Detailed information about the SIF is available in separately issued financial statements available at <u>https://doa.wi.gov/Pages/StateFinances/LGIP.aspx</u>. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2020, the fair value of the City's share of the LGIP's assets was substantially equal to the amount reported above. Information on derivatives was not available to the City.

SWIB may invest in obligations of the U.S. Treasury and it agencies, Commercial Paper, Bank Time Deposits/Certificates of Deposit, Bankers' Acceptances, Asset Backed Securities and Repurchase Agreements secured by the U.S. Government or its agencies and other instruments authorized under State Investment Fund Investment guidelines.

Investment allocation in the local government investment pool as of December 31, 2020 was: 86.76% in U.S. Government Securities, 2.39% in Bankers' Acceptances and 10.85% in commercial paper and corporate notes. The Wisconsin State Treasurer updates the investment allocations on a monthly basis.

Concentration of Credit Risk

The City places no limit on the amount the City may invest in any one issuer.

Note 4

CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2020 was as follows:

	Balance 1/1/20	Additions	Deletions	Balance 12/31/20
Governmental Activities:				
Capital assets not being depreciated:				
Land	\$ 3,558,698			\$ 3,558,698
Construction in progress	1,181,761	67,263	(1,171,834)	77,190
Total capital asset not being depreciated	4,740,459	67,263	(1,171,834)	3,635,888
Other capital assets				
Land improvements	3,646,500			3,646,500
Buildings and improvements	9,403,134	655,831		10,058,965
Machinery and equipment	5,241,435	700,143	(26,400)	5,915,178
Vehicles	4,653,079	382,705		5,035,784
Infrastructure	64,890,309	1,636,376	(402,913)	66,123,772
Total other capital assets at				
historical costs	87,834,457	3,375,055	(429,313)	90,780,199
Less accumulated depreciation for:				
Land improvements	1,098,255	166,442		1,264,697
Buildings and improvements	4,497,726	235,941		4,733,667
Machinery and equipment	2,928,206	466,871	(20,752)	3,374,325
Vehicles	2,647,876	310,491		2,958,367
Infrastructure	23,513,270	2,242,569	(198,812)	25,557,027
Total accumulated depreciation	34,685,333	3,422,314	(219,564)	37,888,083
Net other capital assets	53,149,124	(47,259)	(209,749)	52,892,116
Total net capital assets	\$ 57,889,583	\$ 20,004	\$ (1,381,583)	\$ 56,528,004

Depreciation expense was charged to functions as follows:

Governmental Activities	
General government	\$ 104,575
Public safety	268,018
Public works, which includes the depreciation of infrastructure	2,601,051
Leisure activities	439,228
Health and human services	5,523
Conservation and development	3,919
Total governmental activities depreciation expense	\$ 3,422,314

NOTE 4 <u>CAPITAL ASSETS (CONTINUED)</u>							
	Beginning			Ending			
	Balance	Additions	Removals	Balance			
Business-type Activities:							
Capital assets not being depreciated:							
Intangible plant	\$ 8,978	\$	\$	\$ 8,978			
Land and land rights	40,438			40,438			
Construction in progress	436,227	134,788	(436,227)	134,788			
Total capital assets not being							
depreciated	485,643	134,788	(436,227)	184,204			
Capital assets being depreciated:							
Water:							
Source of supply	1,574,639			1,574,639			
Pumping	2,064,852			2,064,852			
Water treatment	1,413,694			1,413,694			
Transmission and distribution	20,288,427	794,594	(185,717)	20,897,304			
General plant	811,591			811,591			
Sewer:							
Collection system	16,769,294	569,963	(112,987)	17,226,270			
Treatment and disposal	10,244,440	355,698	(14,619)	10,585,519			
General plant	1,148,061			1,148,061			
Total capital assets being depreciated	54,314,998	1,720,255	(313,323)	55,721,930			
Less: accumulated depreciation for:							
Water:							
Source of supply	187,965	45,419		233,384			
Pumping	1,073,803	62,662		1,136,465			
Water treatment	456,276	44,206		500,482			
Transmission and distribution	4,566,708	390,900	(185,717)	4,771,891			
General plant	710,250	18,457		728,707			
Sewer:							
Collection system	2,046,372	200,989	(112,987)	2,134,374			
Treatment and disposal	8,338,160	294,137	(14,619)	8,617,678			
General plant	789,535	85,743		875,278			
Total accumulated depreciation	18,169,069	1,142,513	(313,323)	18,998,259			
Net capital assets being depreciated	36,145,929	577,742	/	36,723,671			
Total net capital assets	\$ 36,631,572	\$ 712,530	\$ (436,227)	\$ 36,907,875			

Depreciation expense consisted of the following:

Business-Type Activities:

Water and sewer depreciation (Per Exhibit A-8)

\$ 1,142,513

NOTE 5

LONG-TERM OBLIGATIONS

Long-term obligations activity for the year ended December 31, 2020 was as follows:

						Amounts
		Beginning			Ending	Due within
		Balance	Increases	Decreases	Balance	One Year
Governmental Activities						
General obligation debt-nondirect	\$	19,575,000 \$	2,435,000 \$	(1,590,000)\$	20,420,000 \$	2,025,000
Bonds and Notes from direct						
borrowings and direct placements		1,388,398		(1,258,423)	129,975	7,953
Tax increment revenue bonds-direct						
borrowings and direct placements		2,440,892		(491,502)	1,949,390	506,633
Other liabilities:						
Compensated absences	_	380,042	35,808		415,850	139,515
Total governmental activities						
long-term liabilities	\$	23,784,332 \$	2,470,808 \$	(3,339,925)\$	22,915,215 \$	2,679,101
Business-type Activities						
Revenue bonds - nondirect	\$	11,545,000 \$	1,420,000 \$	(535,000)\$	12,430,000 \$	329,526
Revenue bonds - direct borrowings						
and direct placements		3,676,974		(321,825)	3,355,149	600,000
Other liabilities:						
Compensated absences		144,523		(12,680)	131,843	28,248
Total business-type activities	•					
long-term liabilities	\$	15,366,497 \$	1,420,000 \$	(869,505)\$	15,916,992 \$	957,774

The compensated absences liability attributed to governmental activities are typically being liquidated in the general fund. In addition to the City's governmental debt service fund, debt service payments are also being made by the City's redevelopment authority fund and TIF District funds.

General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the City. In accordance with Wisconsin statutes, notes and bonds in the governmental funds will be retired by future property tax levies or tax increments. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

In accordance with Wisconsin Statutes, total general obligation indebtedness of the City may not exceed 5% of the equalized value of taxable property within the City's jurisdiction. The debt limit per Wisconsin Statutes as of December 31, 2020 was \$36,305,015. Total general obligation debt outstanding at year-end was \$20,549,975. City policy limits general obligation indebtedness to 3.5% of the equalized value of taxable property within the city's jurisdiction, or \$25,413,511. As of December 31, 2020, outstanding general obligation debt was within the limits established by Wisconsin Statutes and City policy.

Note 5

LONG-TERM OBLIGATIONS (CONTINUED)

General Obligation Debt (Continued)

	Date of Issue	Final Maturity	Interest Rates	Original Amount		Balance 2/31/2020
Governmental Activities						
General obligation debt:						
General obligation bonds	3/7/2012	3/1/2023	2.0-3.0%	\$ 1,725,000	\$	825,000
General obligation notes	3/28/2013	10/1/2021	2.25	935,000		100,000
General obligation bonds	3/28/2013	10/1/2028	2.25-3.0	3,240,000		3,240,000
General obligation notes	10/1/2013	10/1/2023	2.75-3.25	5,000,000		1,775,000
General obligation notes	4/6/2015	4/6/2022	1.98	172,000		129,975
General obligation bonds	12/29/2015	3/1/2033	2.125-3.8	3,790,000		3,335,000
General obligation bonds	6/2/2016	12/1/2025	1.2-1.85	2,520,000		1,990,000
General obligation bonds	6/1/2017	9/1/2036	1.55-3.35	1,375,000		1,375,000
General obligation bonds	10/4/2017	10/1/2029	2.5-3.0	2,975,000		2,975,000
General obligation bonds	5/10/2018	3/1/2026	3.0-3.25	1,245,000		1,245,000
General obligation bonds	5/30/2019	9/1/2034	3.0-4.0	1,125,000		1,125,000
General obligation bonds	7/30/2020	3/1/2028	0.6-2.4	1,265,000		1,265,000
General obligation bonds	9/10/2020	3/1/2030	1.0-2.0	1,170,000		1,170,000
Total governmental activities –	general obliga	ation debt			\$	20,549,975

Debt service requirements to maturity are as follows:

	Governmental Activities							
-	Bonds and Notes from Direct Borrow							Borrowings
	Bonds a	nd Notes - None	lirect		an	nd D	irect Placemen	ts
Years	Principal	Interest	Total		Principal		Interest	Total
2021 \$	2,025,000 \$	524,627 \$	2,549,627	\$	7,953	\$	2,498 \$	10,451
2022	2,110,000	474,234	2,584,234		122,022		797	122,819
2023	2,225,000	420,191	2,645,191					
2024	1,885,000	364,249	2,249,249					
2025	1,935,000	318,188	2,253,188					
2026-2030	6,925,000	913,430	7,838,430					
2031-2035	2,975,000	231,370	3,206,370					
2036-2038	340,000	11,910	351,910					
Totals \$	20,420,000 \$	3,258,199 \$	23,678,199	\$	129,975	\$	3,295 \$	133,270

NOTE 5

LONG-TERM OBLIGATIONS (CONTINUED)

Tax Increment Revenue Bonds

Tax increment revenue bonds are not a general obligation of the City and are payable solely from available tax increments. Available tax increments consist of the annual gross tax increment revenue which is generated by the increment value of the property (as noted in the development agreements underlying the bond issues) in the Tax Incremental Districts which said revenue is in excess value of the property plus any supplemental payment as defined in the development agreements.

Tax increment revenue bonds payable at December 31, 2020 consist of the following:

	Date of	Final	Interest		Original		Balance
	Issue	Maturity	Rates		Amount	1	2/31/2020
Tax increment revenue bonds	9/12/2013	9/12/2026	4.303%	\$	2,000,000	\$	1,062,600
Tax increment revenue bonds	3/29/2018	3/31/2023	2.49%		1,720,000		886,790
Total governmental activities – tax increment revenue bonds							1,949,390

Debt service requirements to maturity are as follows:

		Governmental Activities				
		Tax Incre	eme	nt Revenue l	Deb	t - Direct
	_	Borrow	ring	and Direct I	Plac	ements
Years		Principal		Interest		Total
2021	\$	506,633	\$	65,503	\$	572,136
2022		522,175		49,960		572,135
2023		354,205		33,905		388,110
2024		179,842		24,229		204,071
2025		187,581		16,491		204,072
2026	_	198,954		8,419		207,373
Totals	\$	1,949,390	\$	198,507	\$	2,147,897

Water and Sewer Revenue Debt

Revenue bonds are payable only from revenues derived from the operation of the utility. Revenue debt payable at December 31, 2020 consists of the following:

	Date of	Final	Interest	Original		Balance
	Issue	Maturity	Rates	Amount	1	2/31/2020
Clean water revenue bonds	12/10/2008	5/1/2028	2.339%	\$ 2,473,498	\$	1,136,537
Clean water revenue bonds	11/1/2010	5/1/2030	2.428	3,964,010		2,218,612
Revenue bonds	3/7/2012	5/1/2032	3.0-4.0	6,750,000		5,100,000
Revenue bonds	6/24/2015	5/1/2035	3.0-4.0	5,425,000		4,350,000
Revenue bonds	12/4/2019	5/1/2038	2.0-4.0	1,625,000		1,560,000
Revenue bonds	5/1/2020	5/1/2039	1.15-2.0	1,420,000		1,420,000
Total					\$	15,785,149

NOTE 5

LONG-TERM OBLIGATIONS (CONTINUED)

Debt service requirements to maturity are as follows:

	Business-type Activities						
_					Revenu	e Bonds from	Direct
_	Revenu	e Bonds - Nond	irect		Borrowings	s and Direct Pl	acements
Years	Principal	Interest	Total		Principal	Interest	Total
2021 \$	600,000 \$	377,793 \$	977,793	\$	329,526 \$	76,509 \$	406,035
2022	640,000	360,293	1,000,293		337,410	68,530	405,940
2023	675,000	341,618	1,016,618		345,483	60,361	405,844
2024	680,000	322,343	1,002,343		353,750	51,995	405,745
2025	720,000	302,443	1,022,443		362,214	43,430	405,644
2026-2030	4,365,000	1,133,655	5,498,655		1,626,766	88,725	1,715,491
2031-2035	4,020,000	299,356	4,319,356				
2036-2039	730,000	11,933	741,933				
Totals \$	12,430,000 \$	3,149,434 \$	15,579,434	\$	3,355,149 \$	389,550 \$	3,744,699

Water and Sewer System Mortgage Revenue Bonds

Under the terms of the bond resolutions, local officials must comply with certain requirements specified therein as discussed below:

Section 4 provides that income and revenues of the water and sewer utility shall be set aside into separate and special funds as follows:

Account	Amount	Purpose
Operation and Maintenance Fund		Paying current expenses in the operation and maintenance of system.
Special Redemption Fund	Amount sufficient to pay principal and interest on all revenue bonds and notes and to meet the reserve requirement.	Paying current interest and principal on bonds and maintaining minimum reserve requirement.
Depreciation Fund	Amount determined by the Governing Body to be sufficient to provide a proper and adequate depreciation account for the system.	New construction, repairs, replacements, extensions, or additions to the system

Section 6 requires that the "net revenues" of the system for each year be not less than 1.25 times the sum of the annual debt service requirement and the annual debt service on all other revenue bonds and notes. For the year ended December 31, 2020, the "net revenues" of the system were \$2,562,749 or 1.85 times the annual debt service requirement.

NOTE 6

LONG-TERM ADVANCES

The following is a schedule of interfund advances at December 31, 2020:

Receivable Fund	Payable Fund	Amount
Debt service	Airport	\$ 48,011
General	TIF #6	378,724
General	TIF #7	24,014
Water and sewer utility	TIF #6	65,552
Water and sewer utility	TIF #7	 212,306
	Total	\$ 728,607

On December 31, 2020 the airport was obligated to the debt service fund for \$48,011 on long-term advances for improvements which matures as follows:

Year	P	rincipal	Interest		Total	
2021	\$	15,314	\$	1,786	\$	17,100
2022		15,993		1,107		17,100
2023		16,704		396		17,100
Total	\$	48,011	\$	3,289	\$	51,300

The final payment on the \$48,011 advance is due December 1, 2023 with monthly payments of \$1,425 at 4.35% interest until maturity.

The City has also advanced funds to the TIF districts to pay for project costs incurred over and above amounts that had been originally borrowed to pay for these project costs. No repayment schedule has been established for these advances. The repayment of these advances is subject to the tax incremental financing districts generating sufficient increments to pay the debt service for funds borrowed and advanced.

NOTE 7 OTHER POSTEMPLOYMENT BENEFITS – MULTIPLE EMPLOYER LIFE INSURANCE PLAN

Plan description. The Local Retiree Life Insurance Fund (LRLIF) is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position. ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <u>http://etf.wi.gov/publications/cafr.htm</u>.

Benefits provided. The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

NOTE 7 OTHER POSTEMPLOYMENT BENEFITS - MULTIPLE EMPLOYER LIFE INSURANCE PLAN (CONTINUED)

Contributions. The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2020 are:

Coverage Type	Employer Contribution
25% Post Retirement Coverage	20% of employee contribution

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2019 are as listed below:

Life Insurance Employee Contribution Rates* For the year ended December 31, 2019					
Attained Age	Basic	Supplemental			
Under 30	\$0.05	\$0.05			
30-34	0.06	0.06			
35-39	0.07	0.07			
40-44	0.08	0.08			
45-49	0.12	0.12			
50-54	0.22	0.22			
55-59	0.39	0.39			
60-64	0.49	0.49			
65-69	0.57	0.57			
*Disabled members under age 70 receive a waiver-of-premium benefit					

During the reporting period, the LRLIF recognized \$1,466 in contributions from the employer.

OPEB Liabilities, **OPEB** Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to **OPEB**s

At December 31, 2020, the City reported a liability (asset) of \$345,365 for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of December 31, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of December 31, 2018 rolled forward to December 31, 2019. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net OPEB liability (asset) was based on the City's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2019, the City's proportion was 0.08110600%, which was a decrease of 0.0053724% from its proportion measured as of December 31, 2018.

NOTE 7 OTHER POSTEMPLOYMENT BENEFITS – MULTIPLE EMPLOYER LIFE INSURANCE PLAN (CONTINUED)

For the year ended December 31, 2020, the City recognized OPEB expense of \$27,235.

OPEB amounts have been allocated to the proprietary funds and business-type activities. Allocations were based on the proportionate share of current year contributions to the OPEB plan made by the proprietary fund and business-type activities relative to the total contributions made by the City.

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Ou	eferred atflows of esources	In	eferred flows of esources
Differences between expected and actual experience	\$		\$	15,472
Changes of assumptions		127,407		37,988
Net differences between projected and actual earnings on				
OPEB plan investments		6,515		
Changes in proportion and differences between employer				
contributions and proportionate share of contributions				50,033
Employer contributions subsequent to the measurement date		1,803		
Totals	\$	135,725	\$	103,493

\$1,803 reported as deferred outflows related to OPEB resulting from the City employer's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (asset) in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Net Outflows (Inflows)		
Year ended December 31:		of Resources	
2021	\$	4,419	
2022		4,419	
2023		3,717	
2024		2,993	
2025		947	
Thereafter		13,934	
Total	\$	30,429	

NOTE 7 OTHER POSTEMPLOYMENT BENEFITS – MULTIPLE EMPLOYER LIFE INSURANCE PLAN (CONTINUED)

Actuarial assumptions. The total OPEB liability in the January 1, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2019
Measurement Date of Net OPEB Liability	December 31, 2019
(Asset)	
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield:	2.74%
Long-Term Expected Rated of Return:	4.25%
Discount Rate:	2.87%
Salary Increases	
Inflation:	3.00%
Seniority/Merit:	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total OPEB liability for December 31, 2019 is based upon a roll-forward of the liability calculated from the January 1, 2019 actuarial valuation.

Long-term expected Return on Plan Assets. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December 31, 2019

			Long-Term Expected
		<u>Target</u>	Geometric Real
Asset Class	Index	Allocation	Rate of Return
US Credit Bonds	Barclays Credit	45%	2.12%
US Long Credit Bonds	Barclays Long Credit	5%	2.90%
US Mortgages	Barclays MBS	50%	1.53%
Inflation			2.20%
Long-Term Expected Ra	te of Return		4.25%

The long-term expected rate of return decreased slightly from 5.00% in the prior year to 4.25% in the current year. This change was primarily based on the target asset allocation and capital market expectations. The expected inflation rate also decreased slightly from 2.30% in the prior year to 2.20% in the current year. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

NOTE 7 OTHER POSTEMPLOYMENT BENEFITS - MULTIPLE EMPLOYER LIFE INSURANCE PLAN (CONTINUED)

Single Discount rate. A single discount rate of 2.87% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 4.22% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 4.10% as of December 31, 2018 to 2.74% as of December 31, 2019. The plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the total OPEB liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position is projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

Sensitivity of the City's proportionate share of the net OPEB liability (asset) to changes in the discount rate. The following presents the City's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 2.87 percent, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (1.87 percent) or 1-percentage-point higher (3.87 percent) than the current rate:

	1% Decrease to Discount Rate (1.87%)	Current Discount Rate (2.87%)	1% Increase to Discount Rate (3.87%)
City's proportionate share of the net OPEB liability (asset)	\$476,891	\$345,365	\$245,299

OPEB plan fiduciary net position. Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can be found at <u>https://etfonline.wi.gov/ETFGASBPublicWeb/gasb75Local.do</u>.

NOTE 8 OTHER POSTEMPLOYMENT BENEFITS – SINGLE EMPLOYER HEALTH INSURANCE PLAN

Plan Description – The City operates a single-employer retiree benefit plan that provides postemployment health insurance benefits to eligible employees. Benefits and eligibility are established and amended by the City Council. The plan does not issue stand-alone financial statements. Current approved benefits are as follows:

Employees Retiring from the City that are also eligible for the Wisconsin Retirement System: Retirees may choose to remain on the City's group medical plan until age 65 provided they self-pay the full (100%) amount of all required premiums. Eligible retirees also receive an HRA benefit for reimbursement of a portion of the high deductible health plan up to \$1,100 for single and \$2,200 for family coverage.

Funding Policy – The City will fund the OPEB with a pay-as-you go basis. There are no assets accumulated in a trust that meet the criteria in Governmental Accounting Standards to pay related benefits.

NOTE 8 OTHER POSTEMPLOYMENT BENEFITS - SINGLE EMPLOYER HEALTH INSURANCE PLAN (CONTINUED)

Employees Covered by Benefit Terms – At December 31, 2019, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	9
Inactive employees entitled to but not yet receiving benefit payments	
Active employees	67
	76

Total OPEB Liability – The City's total OPEB liability of \$761,962 was measured at December 31, 2019, and was determined by an actuarial valuation as of December 31, 2019.

Actuarial Assumptions and Other Inputs – The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless other specified:

Valuation date	December 31, 2019
Measurement date	December 31, 2019
Actuarial cost method	Entry age normal (level percent of salary)
Inflation	2.5 percent
Salary increases	3.0 percent, average, including inflation
Discount rate	2.75 percent
Healthcare cost trend rates	7.50% decreasing by 0.50% per year down to 6.50%, then
	by 0.10% per year down to 5.0%, and level thereafter
Retirees' share of benefit-related costs	Retirees are responsible for the full (100%) amount of premiums.

The discount rate is based on the Bond Buyer GO 20-Year AA Bond Index published by the Federal Reserve as of the week of the measurement date.

Mortality rates were based on the Wisconsin 2018 Mortality Table.

The actuarial assumptions used in the December 31, 2019 valuation were based on a study conducted in 2018 using the Wisconsin Retirement System (WRS) experience from 2015-2017.

NOTE 8 OTHER POSTEMPLOYMENT BENEFITS - SINGLE EMPLOYER HEALTH INSURANCE PLAN (CONTINUED)

Changes in the Total OPEB Liability:

	 otal OPEB Liability
Balance at 12/31/2018	\$ 765,969
Changes for the year:	
Service cost	53,091
Interest	30,779
Changes of benefit terms	
Differences between expected and actual experience	(101,345)
Changes in assumptions or other inputs	59,529
Benefit payments	(46,061)
Net Changes	 (4,007)
Balance at 12/31/2019	\$ 761,962

There were no changes of benefit terms.

The discount rate was increased to be reflective of a 20-year AA municipal bond rate (2.75%) as of the measurement date in order to be compliant with GASB 75. All other assumptions and methods remained unchanged from the valuation performed as of December 31, 2017.

Sensitivity of the total OPEB liability to changes in the discount rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.75 percent) or 1-percentage-point higher (3.75 percent) than the current discount rate:

				(Current		
		10	% Decrease	Dis	count Rate	1	% Increase
			1.75%		2.75%		3.75%
Total OPEB liability	12/31/2019	\$	817,889	\$	761,962	\$	710,023

Sensitivity of the total OPEB liability to changes in healthcare cost trend rates

The following represents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-precentage-point lower (6.5 percent decreasing to 4.0 percent) or 1-percentage-point higher (8.5 decreasing to 6.0 percent) than the current healthcare cost trend rates:

			Healthcare Cost Trend	
		1% Decrease (6.5%	Rates (7.5%	1% Increase (8.5%
		decreasing to 4.0%)	decreasing to 5.0%)	decreasing to 6.0%)
Total OPEB liability	12/31/2019	\$ 690,605	\$ 761,962	\$ 847,793

NOTE 8 OTHER POSTEMPLOYMENT BENEFITS - SINGLE EMPLOYER HEALTH INSURANCE PLAN (CONTINUED)

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2020, the City recognized OPEB expense of \$77,245.

OPEB amounts have been allocated to the proprietary funds and business-type activities. Allocations were based on the proportionate share of current year contributions to the OPEB plan made by the proprietary fund and business-type activities relative to the total contributions made by the City.

At December 31, 2020 the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

•	
	1,210
Changes of assumptions or other inputs 53,576 1	9,540
Contributions after the measurement date 38,791	
Total \$ 92,367 \$ 11	0,750

\$38,791 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended December 31, 2021. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended December 31:	
2021	\$ (6,625)
2022	(6,625)
2023	(6,625)
2024	(6,625)
2025	(6,625)
Thereafter	(24,049)
Total	\$ (57,174)

NOTE 9

DEFINED BENEFIT PENSION PLAN

Plan description. The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issued a standalone WRS Financial Report, which can be found at <u>https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</u>.

NOTE 9

DEFINED BENEFIT PENSION PLAN (CONTINUED)

Vesting. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits provided. Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuariallyreduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments. The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2010	(1.3%)	22%
2011	(1.2)	11
2012	(7.0)	(7)
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17
2019	0.0	(10)

NOTE 9

DEFINED BENEFIT PENSION PLAN (CONTINUED)

Contributions. Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and executives and elected officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$318,551 in contributions from the employer.

Contribution rates as of December 31, 2020 are:

	20	20
	Employee	Employer
General (including teachers,		
executives, and elected officials)	6.75%	6.75%
Protective with social security	6.75%	11.65%
Protective without social security	6.75%	16.25%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2020, the City reported a liability (asset) of (\$1,003,358) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of December 31, 2019, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of December 31, 2018 rolled forward to December 31, 2019. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2019, the City's proportion was 0.03111714%, which was a decrease of 0.00038875% from its proportion measured as of December 31, 2018.

For the year ended December 31, 2020, the City recognized pension expense of \$384,553.

Pension amounts have been allocated to the proprietary funds and business-type activities. Allocations were based on the proportionate share of current year contributions to the pension plan made by the proprietary funds and business-type activities relative to the total contributions made by the City.

NOTE 9

DEFINED BENEFIT PENSION PLAN (CONTINUED)

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	red Outflows Resources	 rred Inflows Resources
Differences between expected and actual		
experience	\$ 1,904,604	\$ 953,126
Changes of assumptions	78,188	
Net differences between projected and		
actual earnings on pension plan investments		2,051,222
Changes in proportion and differences		
between employer contributions and		
proportionate share of contributions	4,550	4,851
Employer contributions subsequent to the		
measurement date	 364,621	
Total	\$ 2,351,963	\$ 3,009,199

\$364,621 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as an increase or reduction of the net pension asset in the year ended December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Net Outflows (Inflows) of Resources		
Year ended December 31:			
2021	\$	(300,901)	
2022		(226,665)	
2023		34,215	
2024		(528,506)	
Total	\$	(1,021,857)	

NOTE 9

DEFINED BENEFIT PENSION PLAN (CONTINUED)

Actuarial assumptions. The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2018
Measurement Date of Net Pension Liability	December 31, 2019
(Asset)	
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	7.0%
Discount Rate:	7.0%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table
Post-retirement Adjustments*	1.9%

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total pension liability for December 31, 2019 is based upon a roll-forward of the liability calculated from the December 31, 2018 actuarial valuation.

Long-term expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

NOTE 9	9
--------	---

DEFINED BENEFIT PENSION PLAN (CONTINUED)

	Asset Allocation	Long-Term Expected Nominal	Long-Term Expected Real
Core Fund Asset Class	<u>%</u>	Rate of Return %	Rate of Return %
Global Equities	49	8.0	5.1
Fixed Income	24.5	4.9	2.1
inflation Sensitive Assets	15.5	4.0	1.2
Real Estate	9	6.3	3.5
Private Equity/Debt	8	10.6	7.6
Multi-Asset	4	6.9	4.0
Fotal Core Fund	110	7.5	4.6
Variable Fund Asset Class			
U.S. Equities	70	7.5	4.6
international Equities	30	8.2	5.3
Fotal Variable Fund	100	7.8	4.9

Single Discount rate. A single discount rate of 7.00% was used to measure the total pension liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 2.75% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2019. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 9

DEFINED BENEFIT PENSION PLAN (CONTINUED)

Sensitivity of the City of Platteville's proportionate share of the net pension liability (asset) to changes in the discount rate. The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease to Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase to Discount Rate (8.00%)
City's proportionate share of the net pension liability (asset)	\$2,583,827	(\$1,003,358)	(\$3,685,193)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <u>https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements</u>.

Note 10

CONTINGENT LIABILITIES

The City has identified the following items as potential liabilities not recorded on the financial statements:

- 1. The City participates in a number of federal and state assistance programs. These programs are subject to program compliance audits by the grantors or their representatives. Accordingly, the City's compliance with applicable grant requirements will be established at some future date. The amount of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the City expects such amounts, if any, to be immaterial.
- 2. From time to time, the City is party to various claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the City Attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

NOTE 11

COMPENSATED ABSENCES

Under terms of employment, employees are granted sick leave and vacations in varying amounts. Upon termination or retirement, a City employee is paid any vested accrued vacation or sick leave benefits. As of December 31, 2020, the compensated absences consisted of:

Sick leave	\$ 379,930
Vacation	167,763
Total	\$ 547,693

NOTE 12

TAX INCREMENTAL DISTRICTS

Transactions of the tax incremental district to December 31, 2020 are summarized below:

	TIF #4	TIF #5	TIF #6	 TIF #7
Project expenditures to 12/31/20	\$ 4,539,145	\$ 12,663,727	\$ 9,240,570	\$ 12,577,769
Accumulated credits to project expenditures	5:			
Tax increments collected	3,138,217	11,629,938	3,990,739	1,783,971
Developer agreement payments			112,247	491,452
EDA grant	1,366,543		382,667	178,808
Community development block grant				909,276
WEDC grants				400,000
Tax exempt computer aid	25,441	113,145	6,458	51,468
Tax exempt personal property aid	5,641	9,656	5,317	8,991
Interest income			215,010	92,375
Miscellaneous income	3,303	24,198	16,196	107,506
Transfer from other funds				2,341,207
Total accumulated credits	4,539,145	11,776,937	4,728,634	 6,365,054
Excess of project expenditures over				
accumulated credits to 12/31/20	\$	\$ 886,790	\$ 4,511,936	\$ 6,212,715
Notes payable				
outstanding 12/31/20	\$	\$ 886,790	\$ 4,208,711	\$ 6,015,000
Fund balance (positive) 12/31/20			303,225	 197,715
Project expenditures to be				
recovered subsequent to 12/31/20	\$	\$ 886,790	\$ 4,511,936	\$ 6,212,715

Tax Incremental Financing Districts were created under the provisions of Wisconsin Statute Section 66.46. The purpose of that section is to allow a municipality to recover development and improvements costs in a designated area from the property taxes generated on the increased value of the property after the creation date of the district. The tax on the increased value is called a tax increment.

In 2017, TIF #5 began increment sharing with TIF #7. The increment sharing is recorded as a TIF #5 project expenditure in the table above and reflected as a transfer in the statement of revenues, expenditures, and changes in fund balances for the governmental funds.

NOTE 12 TAX INCREMENTAL DISTRICTS (CONTINUED)

Project costs may be incurred up to five years before the District's mandatory termination date. The statutes allow the municipality to collect tax increments until the net project cost has been fully recovered, or for a maximum of years. Project cost uncollected at the dissolution date are absorbed by the municipality.

	Creation	Last Date to Incur	Final
	Date	Project Costs	Dissolution Date
District #4	11/12/96	11/12/14	3/24/20
District #5	6/28/05	6/28/20	6/28/25
District #6	3/28/06	3/28/21	3/28/32
District #7	3/28/06	3/28/28	3/28/33

TIF District #4 was dissolved on March 24, 2020, when a Final Accounting Report was filed with the State of Wisconsin

NOTE 13 GOVERNMENTAL ACTIVITIES NET POSITION/FUND BALANCES

Governmental activities net position reported on the government wide statement of net position at December 31, 2020 includes the following:

GOVERNMENTAL ACTIVITIES

Net investment in capital assets	
Land and construction work in progress	\$ 3,635,888
Other capital assets, net of accumulated depreciation	52,892,116
Less: long-term capital debt outstanding	(19,306,791)
Less: unamortized bond premium	(298,111)
Total net investment in capital assets	36,923,102
Restricted for:	
Redevelopment authority	271,084
Housing conservation	84,951
Donor specified	335,487
Impact fees	77,964
Community development grant restricted	1,482,258
Library endowment	6,992
Perpetual care	527,896
Taxi/Bus	164,254
Affordable housing	214,763
Broske Center	572
TIF expenditures	42,910
Total restricted	3,209,131
Unrestricted	619,720
Total governmental activities net position	\$ 40,751,953

NOTE 13 GOVERNMENTAL ACTIVITIES NET POSITION/FUND BALANCES (CONTINUED)

GOVERNMENTAL FUND BALANCES

Governmental fund balances reported on the fund financial statements at December 31, 2020 includes the following:

Nonspendable:	
Major Funds:	
General Fund:	
Advances to other funds	\$ 402,738
Delinquent taxes	15,611
Debt Service:	
Advances to other funds	 48,011
Total Major Funds	466,360
Non-Major Funds:	
Airport:	
Fuel inventory	24,387
Total Non-Major Funds	24,387
Total nonspendable	\$ 490,747

NOTE 13 GOVERNMENTAL ACTIVITIES NET POSITION/FUND BALANCES (CONTINUED)

GOVERNMENTAL FUND BALANCES (CONTINUED)

Restricted:	
Major Funds:	
General Fund:	
Donor restricted:	
Parking spaces	\$ 37,371
Parks Beining Trust:	
Parks	20,829
Museum	20,452
Museum donations	24,489
New park	8,505
M. Harrison Trust	1,227
Swim team	19,370
Park camping	300
Legion Park Trust	50,314
Tree	2,102
Automated external defibrillator	321
Recreation scholarships	9,761
Family theatre	425
Fireworks	6,290
Splash playground	2,480
Police	5,956
Cyril Clayton Trust	27,482
Cemetery	5,691
Government cash deposits	263
Senior Center	89,587
Historic Preservation Commission	984
Animal care	1,288
Park impact fees	 77,964
Total General Fund	 413,451
Debt service	 118,770
Total Major Funds	 532,221

NOTE 13 GOVERNMENTAL ACTIVITIES NET POSITION/FUND BALANCES (CONTINUED)

GOVERNMENTAL FUND BALANCES (CONTINUED)

Non-Major Funds:	
Airport	221,889
Community development block grant	96,345
Redevelopment authority	55,535
Perpetual care	527,896
Housing conservation	13,138
Library	6,992
Taxi/Bus	164,254
Affordable housing	214,763
Broske Center	572
TIF District No. 7	 42,910
Total Non-Major Funds	1,344,294
Total restricted	\$ 1,876,515
Assigned:	
Major Funds:	
General Fund:	
Police funds	\$ 1,037
Museum funds	45,066
Fire department	10,753
Library building	18,448
Ambulance outlay	5,332
Ambulance services	7,381
Library payroll	9,429
Friends of the Museum	12,234
Fire department outlay	9,423
Administration outlay	2,382
Municipal building outlay	6,500
Communications outlay	3,025
Trail maintenance	1,800
Street maintenance	1,100
Capital outlay	300,000
Capital Projects:	124,749
Total assigned	\$ 558,659

NOTE 13 GOVERNMENTAL ACTIVITIES NET POSITION/FUND BALANCES (CONTINUED)

The following funds had (deficit) unassigned fund balances at December 31, 2020:

Non-Major Funds:	
TIF District No. 6	\$ (303,225)
TIF District No. 7	 (240,625)
Total (deficit)	\$ (543,850)

Deficits are expected to be eliminated by increment revenues in future years.

NOTE 14 DEFERRED INFLOWS OF RESOURCES

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes receivable for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At December 31, 2020 the various components of deferred inflows of resources reported in the governmental funds were as follows:

Property tax receivable and tax roll special charges	\$ 4,906,118
Tax increment receivable	1,907,901
Tax equivalent	428,674
Loans receivable	576,672
Mortgages receivable	1,457,726
Total deferred inflows of resources for governmental funds	\$ 9,277,091

The mortgages receivable of \$1,457,726 represent loans to local businesses originally financed from economic development grants received by the City from the State of Wisconsin. Repayment of principal and interest on the mortgages is recorded as revenue in the community development block grant and housing conservation program special revenue funds and is used to finance additional development loans.

The loans receivable of \$576,672 represents various economic development loans that are being paid to the City, including interest, on an installment basis. Repayment of principal and interest on the loans is recorded as revenue when received in the funds statements.

NOTE 15

RESTRICTED ASSETS

DNR Replacement Account

The Wisconsin Department of Natural Resources required as a condition of the sewer grant that a replacement fund be established and funded on an annual basis. The balance in this account at December 31, 2020 was \$2,747,001.

City of Platteville, Wisconsin Notes to the Basic Financial Statements December 31, 2020

NOTE 15

RESTRICTED ASSETS (CONTINUED)

Tax Incremental Financing Borrowed Funds

Restricted cash and investments in the governmental activities and governmental fund statements represents funds that were borrowed by Tax Incremental Financing District #7 which have yet to be expended.

NOTE 16 INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

Receivable Fund	Payable Fund	 Amount	Purpose
Governmental Funds:			
General	Water and sewer	\$ 428,674	Tax Equivalent
General	Taxi/bus	 20,529	Cash flow
	Total	\$ 449,203	
Enterprise Funds:			
Water and sewer	General Fund	\$ 35,193	Tax roll items

For the statement of net position, interfund balances which are owned within the governmental activities or business-type activities are netted and eliminated.

The following is a schedule of interfund transfers:

Fund Transfer To	Fund Transfer From	 Amount	Purpose
Governmental Funds:			
Capital projects	General	\$ 424,595	Various outlays
Capital projects	TIF #7	50,000	Street outlay
General	Perpetual care	42,264	Street outlay
General	TIF #4	4,894	Tax increment district closing
TIF #7	TIF #5	442,230	Tax increment sharing
Affordable housing	TIF #4	236,197	Tax increment district closing
TIF #6	TIF #5	65,545	Reimbursement of economic development costs
TIF #6	TIF #7	 65,545	Reimbursement of economic development costs
	Total	\$ 1,331,270	
Proprietary Funds:			
General	Water utility	\$ 428,674	Tax equivalent

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations and (3) move fund balances whose designated purpose has been removed.

NOTE 17

COMMITMENTS/ SUBSEQUENT EVENTS

The following items were approved and will be purchased or completed subsequent to December 31, 2020:

- Sidewalk construction on Business Highway 151 for approximately \$71,000.
- Dewey Street reconstruction for \$1,400,000.
- Deborah Court drainage repair for approximately \$121,000.
- Street maintenance contract for approximately \$124,000.
- Trine Pickleball Complex and Tennis Court resurfacing for approximately \$348,000.
- Aeration blower replacement for approximately \$668,000.
- Commerce Street Utility replacement and Southwest Road Water main relocation for approximately \$288,000.

Prior to December 31, 2020, the State of Wisconsin approved a Highway 151 project. The State will pay for this project and bill the City for their potion. The City portion is estimated around approximately \$810,000 with an additional \$30,000 estimated for the water and sewer utility. Work related to this project will begin in 2021.

Prior to December 31, 2020, the City received notification of a \$367,776 Community Development Block grant for the museum to replace the roof on the Hanmer Robbins building. All related costs will be incurred in 2021.

In late 2019, a novel strain of coronavirus (COVID-19) originated and subsequently spread worldwide. On March 11, 2020, the World Health Organization characterized COVID-19 as a pandemic. The spread of COVID-19 coronavirus created economic uncertainty domestically and internationally. The full financial impact of the City is unknown, but it did not cause a material adverse impact on City finances in 2020.

NOTE 18

TAX ABATEMENTS

Tax abatements are a reduction in tax revenues that result from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

The City of Platteville, through its Tax Incremental Financing District No. 6, has entered into a tax abatement agreement with a developer in the form of tax incremental financing incentives to stimulate economic development. The abatements are authorized through the Tax Incremental Financing District No. 6 project plan. The agreement requires the City to make annual repayments of property taxes collected within the TID to the developer based upon the terms of the agreements.

For the year ended December 31, 2020, the City abated property taxes totaling \$72,003 related to a Tax Incremental Financing District No. 6 agreement.

NOTE 19

TAX LEVY LIMIT

Wisconsin Act 32 imposes a limit on the property tax levies for all Wisconsin cities, villages, towns and counties. Under 2011 Wisconsin Act 32, in 2011 and all future years, a municipality is allowed to increase its levy over the amount it levied in the prior year by the percentage increase in equalized value from net new construction or zero percent. All of the exceptions and modifications to levy limits that existed under previous law continue to apply.

In addition, as part of Wisconsin's Act 20 (2013), legislation was passed that further limits future tax levies. If the City adopts a new fee or a fee increase for covered services (which were partly or wholly funded by property tax levy), the City must reduce its levy limit in the current year by the amount of the new fee or fee increase, less any previous reductions. Covered services include garbage collection, snow plowing, and street sweeping.

The City has the ability to increase tax levies through the debt service adjustment that the City has historically underutilized.

NOTE 20

<u>COMPONENT UNIT – HOUSING AUTHORITY</u>

A. Cash and Investments

At year-end, the carrying amount of the housing authority's deposits was \$64,645 and the bank balance was \$68,667. All the bank balance was covered by federal depository insurance.

B. Line of Credit

The Housing Authority has a \$10,000 line of credit with a local bank. No draws on the line of credit were made during the year.

C. Deferred Revenue

The Housing Authority received Cares Act grant advances during the year. Unexpended grant related costs are reported as deferred revenue.

NOTE 21 EFFECT OF NEW ACCOUNTING STANDARDS ON CURRENT PERIOD FINANCIAL STATEMENTS

The Governmental Accounting Standards Board (GASB) has adopted GASB Statement No. 87, *Leases*, effective for periods beginning after June 15, 2021, and GASB Statement No. 91, *Conduit Debt Obligations*, effective for periods beginning after December 15, 2021. When these becomes effective, application of these standards may restate portions of these financial statements.

Required Supplementary Information

Exhibit B-1 Required Supplementary Information City of Platteville, Wisconsin Budgetary Comparison Schedule for the General Fund For the Year Ended December 31, 2020

				Varia Positive (1	
	Budgeted	Amounts		Original	Final
	Original	Final	Actual	to Actual	to Actual
REVENUES					
Taxes	2,989,386	\$ 2,989,386	\$ 2,941,407	\$ (47,979)	\$ (47,979)
Special assessments	12,680	12,680	20,245	7,565	7,565
Intergovernmental	3,790,523	3,798,364	4,141,091	350,568	342,727
Licenses and permits	156,200	156,200	126,676	(29,524)	(29,524)
Fines and forfeitures	162,500	162,500	90,063	(72,437)	(72,437)
Public charges for services	693,497	693,497	626,714	(66,783)	(66,783)
Interest income	86,590	86,590	70,420	(16,170)	(16,170)
Loan repayments	12,565	12,565	12,565		
Miscellaneous	74,820	74,820	164,111	89,291	89,291
Total revenues	7,978,761	7,986,602	8,193,292	214,531	206,690
EXPENDITURES					
General government	1,274,376	1,274,376	1,267,083	7,293	7,293
Public safety	3,318,942	3,331,332	3,201,298	117,644	130,034
Public works	1,557,298	1,547,298	1,446,018	111,280	101,280
Health and social services	160,000	155,000	119,159	40,841	35,841
Leisure activities	1,744,261	1,809,685	1,686,423	57,838	123,262
Conservation and development	334,233	334,233	291,898	42,335	42,335
Total expenditures	8,389,110	8,451,924	8,011,879	377,231	440,045
Excess (deficiency) of revenues over					
over expenditures	(410,349)	(465,322)	181,413	591,762	646,735
OTHER FINANCING SOURCES (USES)					
Proceeds from sale of capital assets	600	600	711	111	111
Transfer to other funds	(479,753)	(414,200)	(424,595)	55,158	(10,395)
Transfer from other funds	2,745	2,745	47,158	44,413	44,413
Transfer from utility-tax equivalent	407,004	407,004	421,440	14,436	14,436
Total other financing sources (uses)	(69,404)	(3,851)	44,714	114,118	48,565
Net change in fund balances	(479,753)	(469,173)	226,127	705,880	695,300
Fund balance-beginning of year	4,333,911	4,333,911	4,333,911		
Fund balance-end of year	\$ 3,854,158	\$ 3,864,738	\$ 4,560,038	\$ 705,880	\$ 695,300

Exhibit B-2 City of Platteville, Wisconsin Local Retiree Life Insurance Fund Schedules December 31, 2020

SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET) Last 10 Calendar Years*

						Proportionate	
						share of the net	
						OPEB liability	Plan fiduciary
		P	roportionate			(asset) as a	net position as a
	Proportion of the	sha	are of the net			percentage of its	percentage of the
Year ended	net OPEB	O	PEB liability		Covered-	covered-	total OPEB
December 31,	liability (asset)		(asset)	em	ployee payroll	employee payroll	liability (asset)
2019	0.08110600%	\$	345,365	\$	3,820,000	9.04%	37.58%
2018	0.08647800%		223,142		3,904,000	5.72%	48.69%
2017	0.10432100%		313,858		4,386,996	7.15%	44.81%

-

*The proportionate share of the net OPEB liability (asset) and other amounts presented above for each year were determined as of the calendar year-end that occurred 12 months prior to the financial reporting period.

SCHEDULE OF CONTRIBUTIONS Last 10 Calendar Years**

				ributions in				Contributions as
				elation to				а
	Contractu	ally	the c	ontractually	Contribution		percentage of	
Year ended	require	d	r	required	deficiency	(Covered-	covered-
D					(1 11	1 11
December 31,	contributi	ons	con	ntributions	(excess)	emp	loyee payroll	employee payroll
2020		ons ,803	s	(1,803)	(excess)	emp. \$	4,389,484	0.04%
	\$ 1				(excess)			

**The contribution and other amounts presented above for each calendar year are based on information that occurred during that calendar year.

Exhibit B-3 City of Platteville, Wisconsin Schedule of Changes in the City's Total OPEB Liability and Related Ratios December 31, 2020

	2019	2018		2017
Total OPEB Liability				
Service cost	\$ 53,091 \$	57,33	4 \$	57,334
Interest	30,779	26,53	7	24,773
Changes in benefit terms				
Differences between expected and actual experience	(101,345)			
Changes of assumptions or other inputs	59,529	(24,42	6)	
Benefit payments	(46,061)	(46,00	8)	(17,427)
Net change in total OPEB	\$ (4,007) \$	13,43	7 \$	64,680
Total OPEB liability- beginning	765,969	752,53	2	687,852
Total OPEB liability- ending	\$ 761,962 \$	765,96	9 \$	752,532
Covered Employee Payroll	\$ 4,040,655 \$	3,718,60	9 \$	3,718,609
Total OPEB liability as a percentage of covered- employee payroll	18.86%	20.60	%	20.24%

This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is only presented for the years for which the required supplementary information is available.

Exhibit B-4 City of Platteville, Wisconsin Wisconsin Retirement System Schedules December 31, 2020

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) Last 10 Calendar Years*

Year ended December 31,	Proportion of the net pension liability (asset)	sha	roportionate are of the net asion liability (asset)	em	Covered- ployee payroll	Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total pension liability (asset)
2019	(0.03111714%)	\$	(1,003,358)		4,122,588	(24.34%)	(102.96%)
2018	0.03150589%		1,120,880		4,040,929	27.74%	96.45%
2017	(0.03203475%)		(951,149)		4,148,866	(22.93%)	(102.93%)
2016	0.03215436%		265,028		4,094,108	6.47%	99.12%
2015	0.03277933%		532,658		4,139,057	12.87%	98.20%
2014	(0.03337575%)		(819,574)		4,080,595	(20.08%)	(102.74%)

*The proportionate share of the net pension liability (asset) and other amounts presented above for each year were determined as of the calendar year-end that occurred 12 months prior to the financial reporting period.

SCHEDULE OF CONTRIBUTIONS Last 10 Calendar Years**

				tributions in elation to				Contributions as a				
	Co	ntractually	-	contractually	Contribution			percentage of				
Year ended	1	required	1	required	deficiency	Cov	ered-employee	covered-				
December 31,	cor	ntributions	co	ntributions	(excess)		payroll	employee payroll				
2020	\$	364,621	\$	(364,621)		\$	4,389,484	8.31%				
2019		318,551		(318,551)			4,122,588	7.73%				
2018		318,909		(318,909)			4,040,929	7.89%				
2017		328,551		(328,551)			4,148,866	7.92%				
2016		301,725		(301,725)			4,094,108	7.37%				
2015		313,084		(313,084)			4,139,057	7.56%				

**The contribution and other amounts presented above for each calendar year are based on information that occurred during that calendar year.

NOTE 1

BUDGET SCHEDULE

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1(C).

The City budget is adopted in accordance with state law. Budget amounts in the financial statements include appropriations authorized in the original budget resolution, assigned carryovers from prior years, and subsequent revisions authorized by the City Council. Such revisions are required by a statutory provision which states that no expenditure can be made from an expired appropriation. The statutes also require publication of these budget revisions. Changes to the overall budget must be approved by a two-thirds vote of the Common Council.

Control for the TIF district funds (capital projects funds) are maintained by comparison to the project plan. Budgetary comparisons are not required for proprietary funds. No budget is required for the Community Development Block Grant fund.

Encumbrance accounting is not used by the City to record commitments related to unperformed contracts for goods or services.

NOTE 2 WISCONSIN RETIREMENT SYSTEM SCHEDULES

Governmental Accounting Standards Board Statement No. 68 requirements have been implemented prospectively; therefore, the illustrations do not present similar information for the 4 preceding years.

Changes of benefit terms. There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions. No significant change in assumptions were noted from the prior year.

NOTE 3 LOCAL RETIREE LIFE INSURANCE SCHEDULES

Governmental Accounting Standards Board Statement No. 75 requirements have been implemented prospectively; therefore, the illustrations do not present similar information for the 7 preceding years.

Changes of benefit terms. There were no changes of benefit terms for any participating employer in LRLIF.

Changes of assumptions. Several actuarial assumptions changed from the prior year, including the single discount rate, long-term expected rate of return and expected inflation. Please refer to the Actuarial Assumptions section in the notes to the financial statements for additional details.

NOTE 4 OTHER POSTEMPLOYMENT BENEFITS PLAN – CITY HEALTH INSURANCE PLAN

Governmental Accounting Standards Board Statement No. 75 requirements have been implemented prospectively; therefore, the illustrations do not present similar information for the 7 preceding years.

Changes of benefit terms. There were no changes of benefit terms during the year.

Changes of assumptions. The discount rate was changed to be reflective of a 20-year AA municipal bond rate (2.75%) as of the measurement date in order to be compliant with GASB 75. All other assumptions and methods remained unchanged from the valuation performed as of December 31, 2017.

Assets. There are no assets accumulated in a trust that meet the criteria in governmental accounting standards to pay related benefits.

Supplementary Information

Exhibit C-1 City of Platteville, Wisconsin Combining Balance Sheet Nonmajor Governmental Funds December 31, 2020

	Special Revenue Funds													Capital Projects Funds							anent Fund	nd Total								
				nmunity				Iousing																	emetery		n-Major			
						evelopmen				ibrary		Zeigert	0	Boll	т	. 70		ffordable		Broske		TIF		TIF		TIF		erpetual		ernmental
ASSETS		Airport	Blo	ck Grant	P	uthority	Р	rogram	(Lit	tlefield)		Trust	C	emetery	1	axi/Bus		Housing	(Center		No. 5		No. 6	1	No. 7		Care		Funds
Cash and investments	\$	335,337	\$	96,345	\$	52,655	\$	13,138	\$	6,992	\$	158,335	\$	137 700	\$		\$	220,421	\$	4,291	\$	327,001	s	347,410	s	154,943	\$	231,861	\$ 2	2.086.429
Restricted cash and investments	Ψ	555,557	φ	20,515	φ	52,055	Ψ	15,150	Ψ	0,772	φ	100,000	Ψ	157,700	φ		φ	220,121	Ψ	1,271	Ψ	527,001	Ψ	517,110	Ψ	42,910	Ψ	251,001	ψ	42,910
Receivables:																														<i>, , , , , , , , , ,</i>
Taxes																						579,410		365,646		274,543			1	1,219,599
Other accounts		36,284				2,880														3,000										42,164
Other governments																234,324														234,324
Mortgages			1,	,385,913				71,813																					1	1,457,726
Loans						345,523																								345,523
Inventory		24,387																												24,387
Total assets	\$	396,008	\$ 1	482 258	\$	401,058	\$	84,951	\$	6,992	\$	158 335	\$	137 700	\$	234 324	\$	220,421	\$	7 291	s	906 411	\$	713,056	s	472 396	\$	231,861	\$ 4	5 453 062
10441 455045	Ψ	570,000	ψι	,102,230	Ψ	101,000	Ψ	01,751	Ψ	0,772	Ψ	100,000	Ψ	157,700	Ψ	25 1,52 1	Ψ	220,121	Ψ	7,271	-	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Ψ	715,050	Ψ	172,370		251,001	ψι	,155,002
LIABILITIES																														
Accounts payable	\$	101,436	\$		\$		\$		\$		\$		\$		\$	49,494	\$	5,658	\$	629	\$		\$		\$	4,305	\$		\$	161,522
Accrued payroll																47														47
Due to other funds																20,529														20,529
Advances from other funds		48,011																						444,276		236,320				728,607
Unearned revenue		285																		6,090										6,375
Total liabilities		149,732														70,070		5,658		6,719				444,276		240,625				917,080
DEFERRED INFLOWS OF RESOURCES																														
Deferred revenue			1	385,913		345,523		71,813														906.411		572,005		429,486			-	3,711,151
Defetted levenue			1	,383,913		343,323		/1,015														900,411		372,003		429,460			2	5,711,151
FUND BALANCES																														
Nonspendable		24,387																												24,387
Restricted		221,889		96,345		55,535		13,138		6,992		158,335		137,700		164,254		214,763		572						42,910		231,861	1	1,344,294
Unassigned (deficit)																								(303,225)	((240,625)				(543,850)
Total fund balances		246,276		96,345		55,535		13,138		6,992		158,335		137,700		164,254		214,763		572				(303,225)	((197,715)		231,861		824,831
Total liabilities, deferred inflows																														
of resources, and fund balances	\$	396,008	\$ 1	482.258	\$	401,058	\$	84,951	\$	6,992	\$	158,335	\$	137,700	\$	234,324	\$	220,421	\$	7.291	\$	906,411	s	713.056	s	472,396	\$	231,861	\$ 4	5.453.062
	÷	270,000	ψΙ	,,200	Ψ	.01,000	Ψ	0.,001	Ψ	0,772	Ψ		¥		¥		Ψ	220, 121	*	,,271	Ŷ		Ŷ	. 10,000	~			201,001	Ψ.	.,,

Exhibit C-2 City of Platteville, Wisconsin Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2020

	Special Revenue Funds						Capital Projects Funds				Permanent Fund Total					
	Airport	Community Developmen Block Gran	t Redevelopmen	Housing t Conservation Program	Library (Littlefield)	Zeigert Trust	Boll Cemetery	Taxi/Bus	Affordable Housing	Broske Center	TIF No. 4	TIF No. 5	TIF No. 6	TIF No. 7	Cemetery Perpetual Care	Nonmajor Governmental Funds
REVENUES Taxes Intergovernmental Fines and forfeitures	\$ 30,000	\$	\$ 2,881	\$	\$	\$	\$	\$ 44,781 639,009	\$	\$	\$ 231,930 4,268	\$ 891,412 11,468	\$ 564,862 \$ 3,329	361,552 18,056	\$	\$ 2,094,537 706,130 2,881
Public charges for services Interest Income Loan repayments Miscellaneous	284,369 3,112 1,626	898 16,160		131	1,087	188	685	375		7,870			1,020	57,696 211	4,550	355,880 6,312 34,329 1,788
Total revenues	319,107	17,058	21,050	131	1,087	188	685	684,177		8,020	236,198	902,880	569,211	437,515	4,550	3,201,857
EXPENDITURES Current: General government Public works Leisure activities Conservation and development Capital outlay Debt service: Principal retirement Interest and fiscal charges Debt issuance costs	241,475		148,212 7,796 2,654		1,007	100		561,287	21,434	7,448	1,530 9,589	14,655 19,740 339,551 28,513	18,370 149,053 250,839 140,582	277,359 12,026 295,086 205,565 38,981	0CC++	14,655 802,762 7,448 338,433 318,880 893,272 377,314 38,981
Total expenditures	241,475		158,662					561,287	21,434	7,448	11,119	402,459	558,844	829,017		2,791,745
Excess (deficiency) of revenues over expenditures	77,632	17,058	(137,612)	131	1,087	188	685	122,890	(21,434)	572	225,079	500,421	10,367	(391,502)	4,550	410,112
OTHER FINANCING SOURCES (USES) Other financing source—refunding bond Current refunding of debt principal Transfer to other funds Transfer from other funds	ds 								236,197		(241,091)	(507,775)	131,090	1,265,000 (1,205,541) (115,545) 442,230	(42,264)	1,265,000 (1,205,541) (906,675) 809,517
Total other financing sources (uses)									236,197		(241,091)	(507,775)	131,090	386,144	(42,264)	(37,699)
Net change in fund balances	77,632	17,058	(137,612)	131	1,087	188	685	122,890	214,763	572	(16,012)	(7,354)	141,457	(5,358)	(37,714)	372,413
Fund balance-beginning of year	168,644	79,287	193,147	13,007	5,905	158,147	137,015	41,364			16,012	7,354	(444,682)	(192,357)	269,575	452,418
Fund balance-End of year	\$ 246,276	\$ 96,345	\$ 55,535	\$ 13,138	\$ 6,992	\$ 158,335	\$ 137,700	\$ 164,254	\$ 214,763	\$ 572	\$	\$	\$ (303,225) \$	(197,715)	\$ 231,861	\$ 824,831

City of Platteville, Wisconsin Schedule of Insurance December 31, 2020

Company	Туре	Coverage	Term	
Employers Mutual	Workers Compensation	\$500,000/Accident	1/1/20-12/31/20	
Casualty		\$500,000/Disease/Employee		
		\$500,000 Disease/Policy Limit		
Employers Mutual	Inland Marine	\$1,745,630 Contractors Equipment, \$500 Deductible	1/1/20-12/31/20	
Casualty		\$90,000 Fine Arts, \$500 Deductible		
		\$75,000 Miscellaneous Property, \$500 Deductible		
Employers Mutual	Linebacker	\$1,000,000 Each Loss	1/1/20-12/31/20	
Casualty		\$1,000,000 Aggregate		
,		\$3,000 Deductible Per Loss		
Employers Mutual	Umbrella Liability	\$8,000,000 Occurrence	1/1/20-12/31/20	
Casualty		\$8,000,000 Aggregate		
		\$0 Retained Limit		
Employers Mutual	General Liability	\$1,000,000 Each Occurrence	1/1/20-12/31/20	
Casualty		\$300,000 Damage to Premises Rented to You		
		\$1,000,000 Personal/Advertising Injury		
		\$2,000,000 General Aggregate		
		\$2,000,000 Products/Completed Operations Aggregate		
Employers Mutual	Automobile	\$1,000,000 Liability	1/1/20-12/31/20	
Casualty		\$10,000 Medical Payment	_, _, _, _ 0 , 0 _ , _ 0	
cacaaty		\$500,000 Uninsured Motorists		
		\$500,000 Underinsured Motorists		
		\$1000 Deductible Comprehensive Per Schedule		
		\$1000 Deductible Collision Per Schedule		
		Hired Autos & Non-Owned Auto Liability		
Employers Mutual	Property	\$45,279,163 Blanket Buildings & Property in the Open	1/1/20-12/31/20	
Casualty	i roperty	\$10,983,531 Blanket Business Personal Property &	1,1,20 12,01,20	
cusually		Property in the Open		
		\$55,000 Blanket Personal Property of Others		
		\$5,000 Deductible		
Employers Mutual	Commercial Crime	\$250,000 Employee Theft, \$2,500 Deductible	1/1/20-12/31/20	
Casualty	connerent enne	\$25,000 Theft of Money Securities Inside \$250	1/1/20 12/31/20	
cusually		Deductible; \$25,000 Outside \$250 Deductible		
		\$250,000 Computer & Funds Transfer Fraud, \$2,500		
		Deductible; \$100,000 Fraudulent Impersonation,		
		\$1,000 Deductible		
Liberty Mutual	Fidelity Bond	\$10,000 Chief of Police	6/1/19-6/1/21	
		\$10,000 City Clerk	0/1/10 0/1/21	
		\$10,000 City Assessor		
		\$250,000 Finance Director		
Employers Mutual	Employee Benefit	\$1,000,000 Each Employee	1/1/20-12/31/20	
Casualty	Liability	\$2,000,000 Aggregate	1/1/20 12/01/20	
cusually	Liability	\$1,000 Deductible Each Employee		
Employers Mutual	Law Enforcement	\$1,000 Deddetible Each Employee	1/1/20-12/31/20	
Casualty	Liability	\$1,000,000 Aggregate		
casualty	Liability	\$2,500 Deductible Per Loss		
Employers Mutual	Cybersolutions	Data Compromise-\$100,000 Response Expense Limit	1/1/20-12/31/20	
Casualty		\$1,000 Deductible, \$100,000 Defense & Liability \$1,000	1, 1, 20 12, 31, 20	
cusualty		Deductible, \$25,000 Identity Recovery \$0 Deductible		
		Cyber Coverage-\$100,000 Computer Attack \$1,000		
		Deductible, \$100,000 Network Security Defense &		
		Liability \$1,000 Deductible, \$100,000 Electronic Media		
		Liability \$1,000 Deductible, \$100,000 Electronic Media		

Schedule 2 Platteville Water and Sewer Utility Other Information December 31, 2020

1. The number of customers at the end of the year was as follows:

	2020	2019
Residential	3,574	3,570
Commercial	363	362
Multifamily residential	70	70
Public authority	94	93
Industrial	9	9
Interdepartmental	3	3
Total	4,113	4,107

2. Volume of water used as a basis for computing the sewer service charge was as follows:

Gallo	ons
2020	2019
257,614,000	271,359,000